

SOUTH WEBER CITY COUNCIL AMENDED AGENDA

PUBLIC NOTICE is hereby given that the City Council and Planning Commission of SOUTH WEBER CITY, Utah, will meet in a joint work meeting on Tuesday, February 18, 2020 in the Council Chambers, 1600 E. South Weber Dr., commencing at 6:00 p.m.

OPEN (Agenda items may be moved in order or sequence to meet the needs of the Council.)

- 1. Pledge of Allegiance: Councilwoman Alberts
- 2. Prayer: Councilman Winsor

DISCUSSION ITEMS

- 3. Recognize Debi Pitts Service as Planning Commissioner
- 4. General Plan Public Comments Review & Draft Revision
 - a. Introduction & Master Goal
 - b. Section 1: Citizen Involvement
 - c. Section 2: Existing Environment
 - d. Section 3: Land Use Goals and Projections
 - e. Section 4: Transportation
 - f. Section 5: Active Transportation
 - g. Annexation Policy
- 5. Adjourn

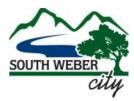
In compliance with the Americans With Disabilities Act, individuals needing special accommodations during this meeting should notify the City Recorder, 1600 East South Weber Drive, South Weber, Utah 84405 (801-479-3177) at least two days prior to the meeting.

THE UNDERSIGNED DULY APPOINTED CITY RECORDER FOR THE MUNICIPALITY OF SOUTH WEBER CITY HEREBY CERTIFIES THAT A COPY OF THE FOREGOING NOTICE WAS MAILED, EMAILED, OR POSTED TO: 1. CITY OFFICE BUILDING 2. FAMILY ACTIVITY CENTER 3. CITY WEBSITE <u>www.southwebercity.com</u> 4. UTAH PUBLIC NOTICE WEBSITE <u>www.pmn.utah.gov</u> 5. THE GOVERNING BODY MEMBERS 6. OTHERS ON THE AGENDA

DATE: Feb 14, 2020

CITY RECORDER: Lisa Smith

Lisa Smith



Council Meeting Date: 02-18-2020

Name: Lisa Smith

Agenda Item: 3

Objective: Recognition of Debi Pitts

Background: Debi has served on the planning commission since 2015. The City would like to acknowledge her service.

Summary: Big Thank You, Debi!

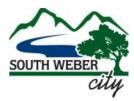
Committee Recommendation: na

Planning Commission Recommendation: na

Staff Recommendation: na

Attachments: na

Budget Amendment: na



Council Meeting Date: 02-18-2020

Name: Lisa Smith

Agenda Item: 4

Objective: Finish General Plan 2nd Draft Review

Background: The second draft of the General Plan has been under examination for many months. The last portion is the narrative. The requested map changes have also been made. Draft 2 is ready for Council and Commission deliberation. The Council also needs to determine the process and dates for public input.

Summary: Complete analysis of draft 2 and set dates for public review.

Committee Recommendation: na

Planning Commission Recommendation: na

Staff Recommendation: na

Attachments: 2nd Draft Narrative redline version and maps

Budget Amendment: na

NOT ADOPTED

South Weber City General Plan Update

- ₄ 2019
- ₅ **2020**

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NOT ADOPTED

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1	65			
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MAPS

- #1 Projected Land Use Map #2 Vehicle Transportation Map #3 Parks and Active Transportation Map #4 Annexation Map
- #5 Sensitive Lands Map

74 INTRODUCTION

75 South Weber City has, for the past few years, has been experiencing rapid growth and

continues its transformation from an agricultural community to a residential community.

77 The City is even seeing the first significant commercial development in decades. There

is continuing pressure from the development community for higher densities in the

79 residential areas. The character of the community has changed to be largely residential 80 with pockets of agriculture and an emerging commercial base that is providing much

needed services.

82

83 South Weber City recognizes the need to constantly reevaluate planning for the future

of the city and respond to current issues and ideals. Late in 1996, again in late 2001,

mid 2006 and 2007, in 2010, in 2014 and now in 2019 the Planning Commission was

asked to prepare an update to the General Plan. It has been the City's goal to obtain

and integrate as much citizen input as **practical** possible into this update and to address all major planning issues but not to duplicate efforts that have already been made.

As with previous updates, this plan does not totally replace all the research and work

done on previous versions, but rather supplements those plans using current data and

⁹² ideas. There will be some portions of the plan that must replace older plans by their

very nature, such as land use section. Portions of the older plan, however, are still valid

or have been replaced with other more practical review methods.

NOT ADOPTED

96 MASTER GOAL

97 98 Growth and how to deal with it is a major concern to every community in a rapidly 99 expanding region. South Weber is no exception. From 1980 to 1990 South Weber's population increased by 82 percent from 1,575 to 2,863. In the 90's it increased 100 another 49 percent to 4,260. The 2017 population is estimated at 7,310 and still 101 growing. This growth trend has resulted in fundamental changes in the character of the 102 city. What was once a largely agriculture-based community is now mostly residential. 103 104 The City is endeavoring to maintain some of its rural character, but knows that agriculture as an economic base is a thing of the past. 105 106

Even though the character of the community is changing, South Weber's geographic 107 location remains somewhat isolated from the surrounding urban area. Sitting in the 108 Weber River drainage basin, it is cut off from other communities by Interstate I-84 and 109 the Weber River to the north, high bluffs to the south, the Wasatch Mountains to the 110 east and a narrow band of land between the freeway and the bluff to the west. This 111 geographic isolation gives the community a distinct advantage in maintaining a clear 112 113 identity as it continues to urbanize grow. Though the City can sustain considerable growth yet, it will never blend in with and become indistinguishable from surrounding 114 communities and it will never become a large city. 115 116

As the City continues to arow, South Weber should vigorously pursue the retention of 117 the small-town charm that is its hallmark. It should foster an environment where 118 residents are safe, where they know their neighbors and look out for each other. It 119 should work toward a network of trails and bike paths to promote the good health of its 120 residents. South Weber, situated at the mouth of Weber Canyon, is the gateway to 121 northern Utah recreation. This gives the City opportunities to capitalize on these 122 recreational pursuits. The City should seek ways to promote itself as the **Gateway to** 123 Northern Utah Recreation. The City should also utilize the growth principles 124 contained in the Wasatch Choices 2050 plan as adopted by the Wasatch Front Regional 125 Council. The Wasatch Choices 2050 plan and growth principals can be found at 126 www.envisionutah.org. 127

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NOT ADOPTED Draft 8.28.19DRAFT #2 1.15.2020

SECTION 1: CITIZEN INVOLVEMENT 130

131

132 The City understands that for this document to be effective as a planning tool, it needs 133 to provide ample opportunity for the public to view the proposed General Plan text and maps. To do this, the first draft of the proposed General Plan will be posted was online 134 where residents cancould view and make comments. In addition, there will be at 135 leastwere two open houses where interested residents and property owners cancould 136 see the maps in detail, be able to ask questions of City Staff and make written 137 comments. There was an online survey soliciting public comments. The Planning 138 139 Commission and City Council will also hold a held several joint meetingpublic meetings where there will be athe General Plan was the sole topic of discussion. Following all this 140 141 input, a final draft proposed Plan was posted online where the public could comment. In addition, there was an official public hearing onheld before the proposedCity Council 142 prior to adoption of the General Plan. Participation and input from residents are 143

imperative to achieve a comprehensive plan that is reflective of the overall attitudes and 144 145 desires of the residents. Notice of these meetings shall bewas provided in accordance

146 with state law and through whatever city-wide distribution methods the City can

- 147 practically achieve.
- 148

NOT ADOPTED Draft 8.28.19 DRAFT #2 1.15.2020

SECTION 2: EXISTING ENVIRONMENT 149

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151 In our effort to look into the future of South Weber, it is important to analyze the 152 existing characteristics of the community. By gaining a full understanding of just what kind of community South Weber is today, we will be better able to understand what 153

may happen in its future. If we look at the current land uses, population, and 154

development limitations, or factors which might encourage development, we will be 155

better prepared to make decisions that will help guide the future of the city. 156

157 LAND USE: 158

South Weber is a community that has transitioned from its historical agricultural roots 159 to the currently predominate residential land use. The agricultural lands that once 160 provided the rural small-town character are rapidly being developed, primarily into 161 housing. The focus of the community seems to be shifting away from preserving the 162 agricultural land to preserving enough open spaces to provide adequate recreational 163 opportunities. There is a new focus on the Weber River and the possibilities it provides 164 for promoting outdoor recreation and that South Weber is the gateway to many more 165 166 outdoor recreational opportunities eastward.

167

168 South Weber has recently experienced its first commercial development in many years. These commercial enterprises are beginning to provide some very much needed 169

services to residents. There are a few industrial type land uses, primarily being sand 170

and gravel mining operations in the northeastern area. There are a few construction 171

businesses, some self-storage complexes and one significant manufacturing business. 172

The gravel pits are the source of constant irritation to residents in the vicinity. Recently; 173

however, the City has worked with the Staker-Parsons gravel pit operators to 174

significantly reduce nuisances arising from operations. It is believed that these nuisance 175

reduction measures are resulting in reduced impacts to nearby properties. There are 176

signs that at least one of those gravel pits may be reaching the end of its life as a 177 mining operation. 178

179

There are few institutional uses with just four churches; one recreation center; one 180 181 two-building elementary school comprised of two main buildings and multiple modular

182 classrooms, with one building dedicated to kindergarten through second grade, a

charter school, a fire station and city hall. One institutional use which is not in the City, 183

but which impacts it is the Weber Basin Job Corp which has its campus adjacent to the 184

city on the east side. Five developed neighborhood type parks, a community recreation 185

center, a posse grounds (outdoor equestrian arena) and a 4 ¹/₂ mile section of the 186

- Weber River Trail constitute the major developed recreational uses. 187
- 188

POPULATION: 189

One of the major factors contributing to changes in the community is population 190

change. As population increases so does the amount of land devoted to residential use. 191

The demand for municipal services, such as police and fire protection and water and 192 sewer, goes up creating more of a strain on the resources of the City. It is not possible 193 to predict exactly what changes will occur in the population in the future, but we can 194 make some reasonable projections. This can be done by analyzing past population 195 growth and projecting growth rates. 196 197 198 If we assume that most vacant land remaining in the city will be developed, with limitations on some land, it is possible to begin to understand the potential growth of 199 200 South Weber. This study calculated the area of all vacant land and then deleted areas 201 suspected to be unbuildable based on available geologic and flood plain data. Current 202 zoning and projected land uses were then used to calculate a projected dwelling density. The projected land use was based on this General Plan update. The projected 203 dwelling densities in given areas were then used with the vacant land calculations to 204 205 figure the total dwelling unit increase. An average of 4.24 (2017 Gardner Policy 206 Institute estimate) persons per household was then multiplied by the total number of dwellings in order to arrive at an ultimate build-out population of 13,042. 207 208 209 As of July 1, 2019 January 7, 2020, new population projections were produced for South Weber. The calculations were based on population estimates by the U.S. Census Bureau 210 and the University of Utah Gardner Policy Institute for 2017. At the end of 2017 there 211 were 73107,310 people calling South Weber their home. There were 7021,878 lots or 212 213 dwelling units as calculated based onat that time. Add to that the number of 214 residential developmentslots/units that have been approved since 2017, that have 215 applied for approval or that have presented concept plans as of July 1, 2019. January 7, 216 2020. That is another **382 lots or dwellings**. Even though not all the dwelling units Formatted: Font: Bold 217 counted have been approved, it seems likely that proposed dwelling numbers will be realized at some point in time, even if the currently proposed developments do not 218 219 materialize. That is a total of 2,260 existing or approved dwellings. Formatted: Font: Bold 220 221 If we assume that most vacant land remaining in the city will be developed, with limitations on some land, it is possible to begin to understand the potential growth of 222 223 South Weber. An analysis of vacant developable lands which was conducted and determined the total area in each residential density category and the number of 224 dwelling units (D.U.) each could generate was conducted. In each density category 225 the total number of acres of vacant land was decreased by 10% to allow for 226 inefficiencies in platting of lots and odd shaped parcels that result in fewer lots than the 227 zone allows, except in the high density category, where efficiencies are easier to 228 229 realize. The analysis follows: 230 231 1. 29.5 ac. <u>0</u> ac. in Very Low Density <u>-10%= 26.55 x .90</u>= 0 D.U./. 232 233 <u>1.–45.46</u> ac. = 24 D.U. 234 235 2. $\frac{23.0 \text{ ac.}}{10\%}$ in Low Density -10% = $\frac{20.7\%}{10\%}$ = $\frac{40.91}{10\%}$ x 1.45 D.U./ac. = $\frac{3059}{10\%}$ D.U.

236	
237 238	 123.9207.46 ac. in Low-Mod. Density10%= 111.51% = 186.71 x 1.85 D.U./ac. = 206345 D.U.
239	D.0.740. = 200515 D.0.
240	<u>4. 154.6188.26</u> ac. in Moderate Density - 10% = <u>139.14</u> % = <u>169.43</u> x 2.8 D.U./ac.
241	= 390<u>4</u>74 D.U.
242	
243	4. <u>5.</u> 16.88 ac. In Residential Patio – 10% = 15.19 x 4 D.U
244	
245 246	 All Moderate High Density development has been included in the unit counts of approved or proposed since 2017.
247	
248	6.—All High-Density development has been included in the unit counts of approved
249	or proposed since 2017.
250	
251	
252	<u>6. 4.34 ac. in Multi-family zoning – 10% = 3.91 x 7 D.U./ac. = 27 D.U.</u>
253	
254	7. 26.52 ac. in potential Mixed-Use areas x 10 D.U./ac. = 265 D.U.
255	
256 257	Total Dwelling Units on Vacant Land = $6501,230$ D.U.
258	Add <u>1,7242,260</u> existing and approved dwellings , 702 approved or proposed dwellings
259	and 650 possible with 1,230 potential dwelling units on vacant land and arrive at a
260	potential build-out dwelling unit count of 3, 076490 . The most recent persons per
261	household number for South Weber, is 3.89 based on 2017 Gardner Policy Institute
262	figures, is 4.24.and 2017 U.S. Census estimates. Multiply that by the build-out dwelling
263	unit count and you arrive at a build-out population of 13,042576 . At an average
264	growth rate of 3% per year, build out will be reached in approximately 20 years.
265	
266	ENVIRONMENTAL HAZARDSCONDITIONS:
267	
268	There are several known environmental hazards in South Weber, some man-caused and
269	others natural. The natural hazards include possible faulting and associated earthquake
270	hazards, fire, high wind, flooding and landslides. The man-caused hazards are
271	associated with the two gravel pits in the community and the associated fugitive dust,

the Davis and Weber Counties Canal which runs the entire length of the City from the east end to the west end with potential for flooding and Hill Air Force Base, which

borders the city on its south side west end. There are toxic waste disposal sites near

that border and there is noise and accident potential from over flying aircraft and from

- vehicle transport via Highway-US-89 and Interstate I-84.
- 277
- It is critical that environmental hazards are mitigated on properties where they exist prior to development. It is recommended that any proposed development within areas

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280 identified on the Sensitive Lands Map #5 be required to address potential environmental conditions in accordance with the Sensitive Lands Ordinance (Ord. 10-281 282 14). If mitigation is not possible or not feasible, some types of development may not be permitted. 283 284 **FAULTING:** The Wasatch Fault runs through the east end of the city and in the area 285 projected for future annexation. The fault is not a single fissure in the earth's surface as 286 many imagine it to be. Along the foot of the mountain it has formed several faults 287 288 running in a north/south direction. So far as these fault lines have been identified, they affect very little existing development but are mostly located in fields. The Weber Basin 289 Job Corp is the only developed area known to have faults running through it. 290 291 292 As development pressure increases and starts to fill in the area between Highway-US-89 and the mountain slope too steep to build on, it will be imperative that the exact 293 location of these fault lines be identified. It is recommended that any proposed 294 295 development within this area be required to have a study done to determine the exact location of the fault, in accordance with the Sensitive Lands Ordinance (Ord. 10-14). 296 297 (See Sensitive Lands Map #5) 298 FLOODING: The Weber River forms the northern border of South Weber. It has been 299 identified by the Federal Emergency Management Agency (FEMA) as a potential 300 flooding source to the low-lying lands along the river. Even though the river has several 301 dams along its course upstream of South Weber, it can still flood due to very heavy 302 snowfall in its drainage area exceeding the dams' capacities. It can also flood due to 303 localized cloud bursts or landslides which might dam its course. FEMA has produced 304 305 Flood Insurance Rate Maps (FIRM) which identifies the potential flood areas. There are no other potential flood sources identified by FEMA. 306 307 As development occurs, additional hard surfacing creates the potential for localized 308 flooding due to cloud bursts and potentially excessive snow melt. It is recommended 309 that the City continue to maintain its Capital Facilities Plan related to Storm Water flood 310 control facilities (both existing and future) and update the plan as often as necessary. 311 312 LAND SLIDES: South Weber sits in a river valley formed in ancient times as the Weber 313 River cut through an alluvial fan deposited there in even more ancient times when Lake 314 Bonneville covered the entire region. As the river cut down through this alluvial fan, it 315 left steep bluffs on the sides. One of these bluffs is on the south side of town running 316 317 its length. This bluff has been identified in at least two geologic studies studies as 318 having very high potential for landslides. In fact, there is ample evidence of both ancient and more recent slope failure activity along this bluff. When development of any 319 nature is proposed on or near this bluff, it will be important to determine the safety of 320 such development as far as possible. It may be necessary to require mitigation of the 321 ¹ Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989

⁴ Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989 Geologic Hazard Map by Bruce N. Kaliser, U.G.M.S., 1976

322	hazard or even to prevent the development from occurring. (See Sensitive Lands Map
323	#5)
324	
325	WETLANDS: There are numerous pockets of wetlands and suspected wetlands within
326	South Weber, the most prominent of which lies along the banks of the Weber River.
327	These wetlands include sandbars, meadows, swamps, ditches, marshes, and low spots
328	that are periodically wet. They usually have wet soil, water, and marshy vegetation
329	during some part of the year. Open space is also characteristic of an effective wetland.
330	
331	Wetlands are important to the community because they can provide many values, such
332	as aid in protection from flooding, improved water quality, wildlife habitat, educational
333	and recreational opportunities and open space. It is the intent of this plan that all
334	wetlands be considered sensitive lands. Therefore, any development occurring where
335	wetlands are suspected shall be required to comply with the permitting process of the
336	_Army Corps of Engineers, if it is concluded (in a report acceptable to the Corps of
337	Engineers) that jurisdictional wetlands will be impacted.
338	
339	Preservation of important wetlands is considered an important community goal.
340 341	
341 342 343 3445 345 346	
344 345	
346	
347 348	1-Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989 Geologic Hazard Map by Bruce N. Kaliser, U.G.M.S., 1976
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351 **HIGH WIND:** High winds blow consistently out of the Weber Canvon and contribute to the fugitive debris from the gravel pits. The design standards in high wind areas of the 352 353 City must account for the amount and level of wind. 354 355 FIRE: The City is almost entirely surrounded by wildland, creating large areas of wildland/urban interface with some sections of the city completely intertwined with 356 interface. This creates a high fire hazard and requires building codes to employ the 357 wildland/urban interface standards. The City should encourage developers and 358 359 residents to follow Utah state guidelines for hazard mitigation in the wildland-urban 360 interface. 361 362 **STEEP SLOPES:** Steep slopes are found along the south bench area of the City, along 363 the foothill area of the Wasatch Mountains on the east side of the city, and at spot locations throughout the City. These slopes should be considered fragile from a 364 development standpoint and will be required to comply with the Sensitive Lands 365 Ordinance (Ord 10-14). Building roads and subdivisions within them could cause 366 environmental damage, destabilize hillsides and create a hillside scar/eyesore, due to 367 the necessity of cuts and fills to do so. There could be a great hazard of erosion and 368 flooding should denuding result from development efforts without any mitigation efforts 369 applied. These steep slope areas generally coincide with the location of the known 370 faults. These areas are also important to wildlife habitat areas including high value deer 371 winter range. They represent a significant fire hazard to structures which might be 372 tucked within the heavy vegetation located there. In addition, these steep foothills are 373 very important view shed areas for residents as well as passers-by. The mountains are 374 375 such a prominent feature of the landscape that the eye is constantly drawn to them and 376 their foothills. Should this landscape become scarred up due to development, or for any other reason, it would be a significant reduction in the community's overall quality of 377 378 life. 379 These steep slopes are hazardous areas for development and are important community 380 381 assets. They are ecologically fragile and should be protected as much as possible.

383 **GRAVEL**

often blows out of them during strong winds coming out of Weber Canyon. This dust can be hazardous to breathe and creates a nuisance where it is deposited to the west of the pits. The City is and should continue to work with the operators to try and reduce the amount of fugitive dust they create.

389 These mining operations have a limited lifespan due to depletion of the resource,

although recycling of concrete and asphalt may extend that lifespan. Rehabilitating of

391 steep slopes and disturbed soils as well as mitigating any hazardous conditions is critical 392 before their operations cease.

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There has been a considerable amount of speculation over the years that these pits might become lakes once mining operations cease. Though an attractive idea, it does not seem feasible due to insufficient water rights, steep slopes and permeability of the soils. (Refer to "Feasibility Study for the Parsons Pit ASR and Recreation Facility", September 2014, prepared for Weber Basin Water Conservancy District by Bowen Collins & Associates, Inc.)

I-84/US-89 HIGHWAYS: Two major highways traverse the city and are near homes
 and businesses. The transportation of all types of goods and materials create potential
 for accidents, spills, and hazardous material incidents. Both highways contribute to
 potential economic development in South Weber.

DAVIS & WEBER COUNTIES CANAL: The canal traverses the length of the City from
 east to west through residential neighborhoods, open lands, and hillside. The open
 nature of sections of the canal present potential danger if the water were to flood into
 the city or contribute to slope instability and slides.

NOISE HAZARDS: Hill Air Force Base (HAFB) sits directly south of the city at the top 411 412 of the bluff previously discussed. Aircraft flying over South Weber can cause annoying levels of noise. In its Air Installation Compatible Use Zone (AICUZ) report, the Air Force 413 designates specific zones where noise may cause a negative impact to the quality of 414 life. These noise zones are produced by a computer model which takes many variables 415 into account such as the types of aircraft being flown, fight paths, frequency of flights 416 and time of flights. These noise zones are 65-70 Ldn, 70-75 Ldn, 75-80 Ldn, 80-85 Ldn 417 and 85+ Ldn. Ldn is a unit of noise measurement roughly equivalent to decibels but 418 419 with other weighted factors taken into account. The last officially adopted AICUZ report was published in 1993. Noise contours were updated in 2006 using a Department of 420 Defense (DOD) contract. There is a new AICUZ study currently under way subsequent 421 to the arrival and ongoing operations of the F-35 aircraft. Preliminary noise modeling 422 indicates a dramatic reduction in the noise impact to South Weber. This is not, 423 however, due to a reduction in actual aircraft noise, but rather in a more sophisticated 424 computer model than has been used in previous studies. The F-35 aircraft is actually 425 noisier than the F-16 previously modeled. Anecdotal evidence from residents would 426 indicate aircraft noise has increased since the arrival of the F-35. 427 428

This creates somewhat of a dilemma for the City. Land use planning for the past 40 429 years has been greatly affected by these noise zones. Previous studies have indicated a 430 major portion of the City was within the 75 Ldn noise contour, the threshold noise zone 431 432 for restricting land uses. If the preliminary noise modeling is eventually adopted as part of the Official AICUZ report, it will show virtually no land within South Weber is affected 433 by noise from HAFB aircraft. Yet, during the mid-nineties, the State of Utah purchased 434 easements on most of the properties that were within the 75 Ldn noise zone that 435 severely restricts development on those properties. Even if the preliminary noise 436 modeling becomes official and the modeled noise impact to South Weber is largely 437

eliminated, those easements will remain in place. It is the easements that will continue 438 to affect South Weber land use planning, rather than the noise zones. 439 440 Also, history teaches us that the type of aircraft flown out of HAFB will most likely 441 change again as the currently operating aircraft age beyond their usefulness. It is, 442 therefore, felt that the best course of action is to continue to utilize the noise zones that 443 are currently officially adopted and upon which our historical land use planning has 444 relied. This will serve to protect the residents of South Weber from undue noise impacts 445 and will help protect the mission of HAFB, a very important economic generator and iob 446 provider, as that mission evolves. It is therefore recommended that no residential 447 development of any kind be allowed within the 75+ Ldn noise zone as it is currently 448 449 adopted even should the noise zones officially change in the future. 450 **ACCIDENT POTENTIAL:** Anywhere that there are regular over flights of aircraft, there 451 exists a higher than average degree of potential for an accident involving aircraft. This 452 is certainly true in South Weber's case but there is an area where such potential is 453 particularly high. The same AICUZ study discussed above designates "Crash Zones" and 454 "Accident Potential Zones." The Crash Zone is the area immediately off the end of the 455 456 runway and Accident Potential Zones (APZ) extend outward along the flight path from that. The APZ 1 which is adjacent to the Crash Zone on the north end of Hill's runway 457 overlays the very west end of South Weber. 458 459 Careful consideration should be given to any development proposals in this area. 460 Residential development in this area should be prohibited. Agriculture and open space 461 462 should be encouraged in these zones as much as possible. 463 HILL AIR FORCE BASE ENVIRONMENTAL IMPACT: Note: Subsequent 464 465 information, including maps referenced, has been provided by Hill Air Force 466 Base, for the sole purpose of providing general information for this plan. 467 Only isolated Isolated areas of shallow groundwater and surface water in the southwest 468 portion of South Weber are contaminated with low levels of various chemicals resulting 469 470 from former activities at Hill Air Force Base (HAFB). The areas of contaminated groundwater, parcels with restrictive easements (OU 1 and 2), and parcel owned by 471 HAFB (OU 4), are illustrated in the Sensitive Lands Map (Map #5), which shows OUs 1, 472 2, and 4The areas affected by these former activities are known as OU's 1, 2, and 4, 473 and are shown on plume maps available from HAFB. 474 475 476 Since many contaminants evaporate easily, the chemicals can move up into basements 477 and other overlying structures in the affected areas. Drinking water has not been contaminated. 478 479 As part of the federal Superfund program, the area has been intensely studied and 480

481 monitored since the early 1990's. Remediation technologies have been implemented at

482 483 484 485	OU's 1, 2, and 4, and HAFB measures the performance of those technologies continuously. In general, off-Base contamination in South Weber City has been identified.
486 487 488 489 490 491 492 493	Areas of known underground contamination are typically identified using plume maps (See Sensitive Lands Map #5). When using these maps, it is important to note that plume boundaries are inexact and based on available data. The plume images generally illustrate the maximum extent of groundwater contamination that is above the clean-up level imposed by the regulatory (CERCLA or "Superfund") process for the most widespread contaminant. Where there are other contaminants, they are located within the footprint illustrated in Sensitive Lands Map (Maps #5).
493 494 495 496	Planners, developers, property owners and residents are encouraged to seek additional information from reliable sources including:
497 498 499 500 501	 Hill AFBHAFB Restoration Advisory Board, www.hillrab.org Hill AFBHAFB Environmental Restoration Branch, (801) 777-6919 State of Utah, Department of Environmental Quality, (801) 536-4100 South Weber Landfill Coalition, (801) 479-3786
502 503 504 505 506 507 508 509 510 511	Development in the vicinity of this contamination should be conducted in a manner that minimizes chemical exposure. Building requirements could include prohibiting basements, requiring field drains, adding vapor removal systems, etc. Builders should be aware of alternate building standards that may mitigate potential hazards from vapor or ground water contaminates. Those living or planning to live above or near the areas of contamination need to familiarize themselves with this information, be aware of possible issues or health problems and be accountable for their own health and safety programs after studying all the available records.

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SECTION 3: LAND USE GOALS AND PROJECTIONS 512 513 514 This section discusses the various recognized major land use categories and various 515 other important factors impacting the future of South Weber. Citizen recommendations 516 and sound planning principles are integrated with physical and cultural constraints to project the most beneficial uses for the various areas of the community. In most 517 instances, these recommendations are general in nature and will be subject to 518 refinement by the City as proposed changes in land use or zoning are made. 519 520 Formatted: Font: Not Bold Projected Land Use Map #1 shows specific locations and information concerning 521 522 projected land uses. Please note that there is no date proposed at which time these projections should be realized. It is felt that too many variables are involved in 523 determining when these things will occur to make accurate predictions. 524 525 (See Projected Land Use Map #1 for more detail on the recommendations of this 526 Section.) 527 528 AGRICULTURE, RURAL CHARACTER AND OPEN SPACE: 529 530 Agriculture, the foundation upon which South Weber was built, is still important to the 531 community, but perhaps in a different way than it was originally. It would beis difficult 532 to say that agriculture is a thriving industry upon which many depend for their 533 534 livelihood. 535 It has become more important to the community as a whole for the character it 536 provides, the lifestyle it promotes and the open space it preserves. It is this open space which is desirable to maintain. If the agriculture industry can survive, it will be a 537 welcome part of the community. If it fails, other means must be used to preserve 538 sufficient open space to provide the rural feel of the community. The City should take 539 measures to protect existing agricultural practices by not enacting restrictions on these 540 practices due to encroaching residential uses. 541 542 543 One of the problems associated with the preservation of rural character/agriculture is 544 that rural character is a community goal while the property creating this character is 545 individually owned and it is by the individual's grace that the use is maintained. In 546 547 South Weber and regionally, land values are too high for land to be purchased for 548 agricultural purposes. Also, there is no upcoming generation of farmers waiting to take 549 over farming operations. Children of agriculture -- based families are, largely, seeking careers outside the family business. This has created a situation where there are aging 550 farm owners and no one to take over the farm when current owners can no longer 551 work. It has become impossible to preserve farmland except by extraordinary means, 552 such as government purchase of the agricultural lands for preservation purposes. Such 553 extraordinary means is felt to be out of the realm of possibility for South Weber. 554 555 Instead, the City should try to create incentives for land ownerslandowners/developers

to preserve key pieces of open space, thereby preserving the desired effect of 556 agriculture, if not the industry. There are land trust organizations that may be engaged 557 in preserving open space and agricultural lands. 558 559 Natural open space is also a very important asset to the community. For the purposes 560 of this plan, open space is defined as undeveloped land with few or no structures which 561 provides residents with the ability to move about or view large outdoor areas, to 562 experience nature, to retreat for a safe peaceful outdoor experience or which can be 563 used for organized recreational activities. (See Recreation Section for more on this 564 subject). Some of the valued open spaces within South Weber are the Weber River 565 corridor, wooded and open areas along Interstate I-84, the steep hillsides above and 566 567 below the Davis and Weber Canal and the steep and wooded hillsides on the east side 568 of the City adjacent to the Forest lands. 569 Since it is beyond the City's capability to purchase property for the purpose of 570 571 maintaining rural character or open space, other methods should be used. Some recommended methods are; such as follows: 572 573 574 1. The, the City should makemaking every effort not to interfere with, or allow adjacent 575 land uses to interfere with ongoing agricultural pursuits-576 577 2. AICUZ noise zones of 75 Ldn or greater are areas where, generally, the State has purchased residential building rights. These areas are mostly agricultural in nature and 578 represent the best hope of preserving some agriculture within the City. Though the 579 580 State's easements allow some other types of development, these areas are mostly 581 zoned for agriculture and are generally not suitable for commercial or industrial development. They should remain agricultural or in some form of open space. 582 583 3. It is felt that incentives should be offered, annexing hillside property adjacent to 584 current city boundaries, and potentially offering incentives to develop properties with 585 large amounts of open space, particularly open space that is available for public use. 586 587 **RESIDENTIAL:** 588 589 590 The existing residential development pattern in South Weber is largely single-family 591 type, but there have been severala few multi-family developments built in recent years. The majority of the single family homes are found in subdivisions of 9,000 sg. ft. to 592 593 18,000 sq. ft. lots. Also, there are some developments of patio homes designed

594 primarily for an empty nesters that are situated on lots as small as 6,000 sq. ft. The rest 595 of the residential development has occurred along previously existing roads with lots

- 596 ranging widely in size but most of which are 1/2 acre or larger.
- 597

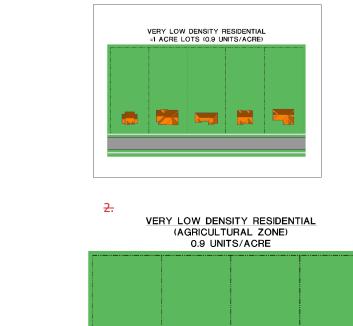
This pattern of mostly single-family residential development on moderate size lots is an acceptable and desirable trend to maintain, provided that some areas <u>need to beof</u>

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600 601 602 603	<u>open space are</u> preserved for open space and community character reasons. It would be beneficial to encourage variety in lot size and housing types so that the City can accommodate residents of all ages, life styleslifestyles and household income levels.		
603 604 605 606	South Weber has adopted zoning ordinances which regulate the density of dwellings rather than the lot size and is hopeful more variety of lot size will be encouraged without any additional impacts to the City over the impacts more traditional		
607	development would bring. This method of land use regulation also allows for the		
608	preservation of open space within more traditional developments. There is, however, in		
609	all cases be an absolute minimum lot size in any ordinances regulating residential land		
610	use to prevent difficulties arising from too little room for adequate off-street parking of		
611	vehicles, R.V.'s, etc.		
612			
613 614 615	<u>Multi-family residential areas should be spread out as much as practical so that</u> <u>associated impacts are reduced in any given area, keeping in mind that they should be</u> <u>located where they have direct access to collector or arterial roads</u> . These multi-family		
615 616	residential areas could be acceptable if adequate protections or buffers to nearby lower		
616 617	density housing are incorporated in the development.		
618	density housing are incorporated in the development.		
619	It is also important to reserve adequate area for moderate income housing which will,		
620	in today's housing market, take the form of multi-family residential areas (See Moderate		
621	Income Housing Section). In order to accommodate multi-family dwellings and still		
622	meet goals for preserving open space, it may be necessary to increase the number of		
623	dwelling units allowed in each building. By increasing the number of units in a building		
624	the total area consumed by buildings would be reduced, thereby leaving more land		
625	available for recreation or other purposes.		
626			
627	In order to make some recommendations concerning dwelling unit density it. The Mixed-		
628	Use Overlay is first necessary to define a zoning designation that allows multi-family		
629	residential development in conjunction with commercial development. There are two		
630	areas within South Weber that are considered possible locations where mixed-use		
631	developments would be acceptable, if such development is designed in such a way as		
632	to be compatible with surrounding land uses. Those two areas are near the density		
633	categories which will be used. I-84 interchange and the US-89 interchange on South		
634	Weber Drive west of Highmark Charter School.		
635			
636	The following are graphical representations of the current densities allowed in		
637	residential zones. For comparison purposes, each block of land represented in all the		
638	graphics is 5 acres.		
639			
640	1.		
641			
642	 Very Low Density is considered to be any density of allows 0.90 	•	Format
643	dwelling units per gross acre or less.		Numberi Aligned

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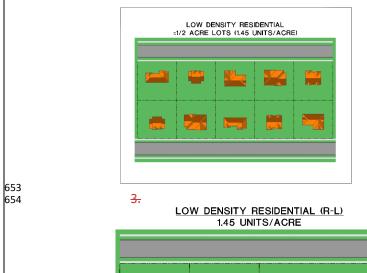
644 645 646

652

2Low Density

 Low Density is an area where the number of dwellings is allows 0.91 to + 1.45 dwelling units per gross acre. Formatted: List Paragraph, Numbered + Level: 1 + Numbering Style: 1, 2, 3, ... + Start at: 1 + Alignment: Left + Aligned at: 1" + Indent at: 1.25"

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Low-Moderate Density would beallows 1.46 to 1.85 dwelling units per
gross acre.

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4.							
	LOW MODERATE DENSITY RESIDENTIAL						

LOW MODERATE DENSITY RESIDENTIAL ≈1/3 ACRE LOTS (1.85 UNITS/ACRE)

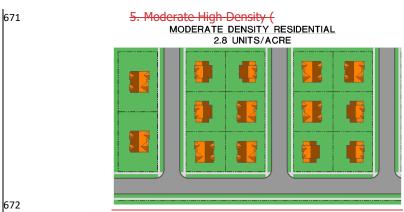


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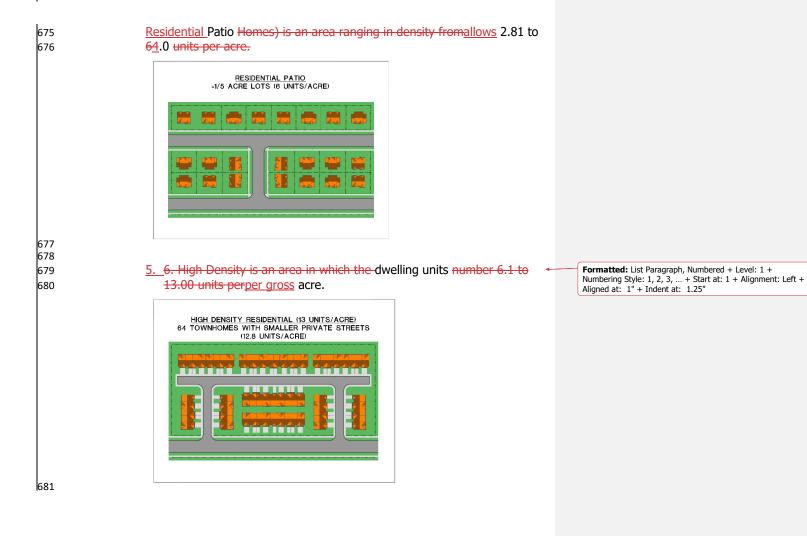
4. Moderate Density is considered an area where the number of allows <u>1.86 to 2.8</u> dwelling units per gross acre-ranges from 1.86 to 2.8. **Formatted:** List Paragraph, Numbered + Level: 1 + Numbering Style: 1, 2, 3, ... + Start at: 1 + Alignment: Left + Aligned at: 1" + Indent at: 1.25"

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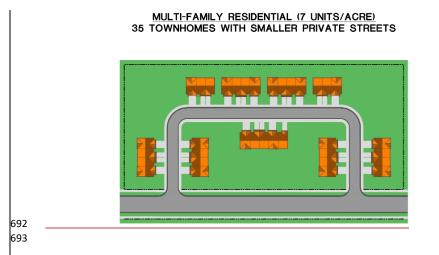
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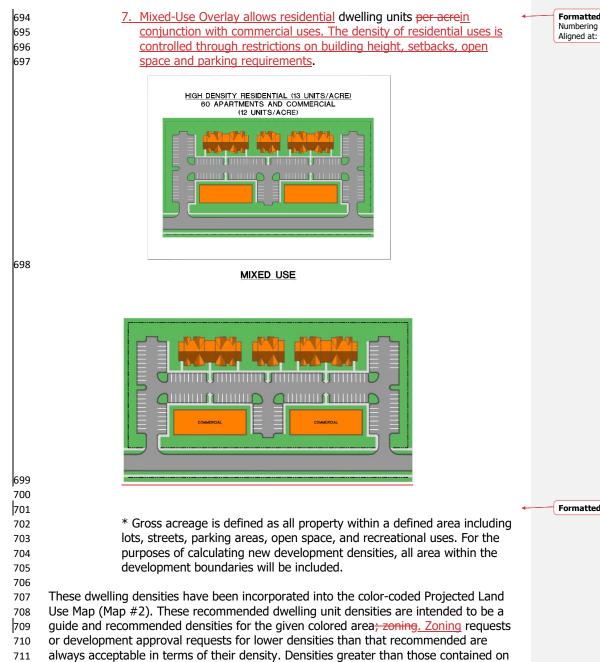
RESIDENTIAL PATIO 4 UNITS/ACRE

<u>6. Multi-Family allows 4.1 to 7. Mixed Use Overlay Density is an area in which the0</u> dwelling units number 7-13per gross acre.

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the Projected Land Use Map may be granted in exchange for such amenities as trails,

buffers, etc. as deemed in the best interest of the city. The Zoning Ordinance has been 713 structured so that a particular residential zone corresponds with each of the density 714

categories and the maximum density allowed within that zone falls within the range 715

described above. The maximum density allowed in any zone would be exclusive of any 716

density bonuses which may be offered as incentives to achieve listed goals of this plan. 717 718 High density residential areas should be spread out as much as practical so that 719 720 associated impacts are reduced in any given area, keeping in mind that they should be 721 located where they have direct access to collector or arterial roads. These high density 722 residential designations represent some areas which could be acceptable for high 723 density housing if adequate protections or buffers to nearby lower density housing are 724 incorporated in the development. 725 The Mixed Use Overlay Zone is an area that allows multi-family development in 726 727 conjunction with commercial development. These areas are suitable for mixed use development where the residential becomes an important component in the commercial 728 project. Currently the City does not have any projects of this type. It is the desire of the 729 community to create a mixed-use walkable area along South Weber Drive. The City 730 731 should establish in code an acceptable ratio of commercial to residential square footage. 732 733 **MODERATE INCOME HOUSING:** 734 In accordance with section 10-9a-403 Utah Code Annotated, South Weber is providing 735 736 reasonable opportunities for a variety of housing including housing which would be considered moderate income housing to meet the needs of people of various income 737 levels living, working, or desiring to live or work in the community, and to allow people 738 739 with various incomes to benefit from and fully participate in all aspects of neighborhood and community life. 740 741 See the most recently adopted South Weber Moderate income housing is defined in the 742 743 Utah Code as: 744 745 Income Housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross 746 income for households of the same size in the county in which the city is 747 located. 748 749 750 According to this definition, any dwelling occupied by an individual or family with income equal to or less than 80% of the median income of the county would qualify as 751 752 moderate income housing, regardless of the circumstances under which the dwelling is 753 occupied. For instance, it could be that the house was inherited and though valued at 754 something far more than a family of moderate income could afford to purchase; it is

755 nevertheless, occupied by a family whose income is below 80% of the regional median. Formatted: Font: Bold

756 That house, therefore, is a moderate-income house by definition. The same could be said for homes that have been in the same ownership for a long time and for which the 757 758 mortgage was established prior to many years of inflation and rising housing costs. The occupants might be able to afford what, if mortgaged today, would be far out of 759 their financial reach. 760 761 In order to determine how many homes fall into the moderate income housing 762 category, it would be necessary to determine the actual gross income of every 763 household in South Weber. This information; however, would not be of a great 764 significance in the ability to provide moderate income housing as the information would 765 not provide an adequate picture of the housing which can be purchased or rented 766 767 today. 768 According to the U.S. Census Bureau, the 2017 median household income for Davis 769 County is \$75,961 (\$95,000 for South Weber City). Eighty percent of that County 770 771 median income is then \$60,768. Information extrapolated from the Utah Affordable 772 Housing Manual indicates that a household with this income level could afford to purchase a dwelling which has a maximum purchase price of 3.1 times the annual 773 income. In the case of South Weber that translates to a maximum purchase price 774 775 of \$188,380. The same manual indicates that 27% of the monthly income could be 776 spent on rent which would mean a maximum monthly rent of \$1,367. 777 778 PRESERVING AND ENCOURAGING MODERATE INCOME HOUSING: There are many factors that affect the cost of housing. It is the duty and responsibility of the City 779 780 to take necessary steps to encourage moderate income housing. 781 Utah Code Annotated 10-9a-403 (2) (b) (iii) requires the City to choose at least three 782 783 from a list of 23 ways, A through W, in which it can and will pursue the encouragement of moderate income housing in the five years. South Weber chooses the following: 784 785 (A) rezone for densities necessary to assure the production of moderate income 786 787 housing; This General Plan update is recommending an additional 19.5 acres of 788 land be rezoned for high density housing. It is also recommending an 789 additional 31.8 acres be rezoned for mixed-use development. An 790 additional 200 acres are being recommended for Commercial Highway 791 792 zoning with the potential for a mixed use overlay to be applied, allowing some higher density residential development. 793 794 (B) facilitate the rehabilitation or expansion of infrastructure that will encourage the 795 construction of moderate income housing; 796 797 The east end of South Weber is currently nearing capacity of the sewer 798 799 system. The bulk of the properties slated for rezoning for high density

	residential or mixed-use development is in the east end of the City. Se
	Weber is currently in Phase One of a multi-year project that will upgra
	the sewer system to handle potential future multi-family and mixed us
	developments in this area.
	ate or allow for, and reduce regulations related to, accessory dwelling units i tial zones;
	It is recommended that the City consider allowing accessory dwelling
	in single family dwelling zones. The circumstances and provisions und
	which this type of housing could be allowed need to be thoroughly
	researched and a determination as to how best to move this initiative
	forward.
(F) allo	w for higher density or moderate income residential development in comme
	xed use zones, commercial centers, or employment centers;
	South Weber has a mixed-use overlay zone that allows up to 13 dwell
	units per acre. The City currently has the first proposal of this type u
	consideration. As previously stated, there are an additional 231.8 acr
	where mixed-use development is a potential. The mixed-use overlay a
	along with the R-H zone allows the highest dwelling density in all zone
	up to 13 units per acre.
(U) ant	ly for or partner with an entity that applies for programs administered by a
	olitan planning organization or other transportation agency that provides
	al planning assistance;
	South Weber has applied for a planning assistance grant from the
	Wasatch Front Regional Council. We should know prior to the adoptio
	this Plan if we have been successful in procuring the grant.
MODE	RATE-INCOME HOUSING NEEDS: The exact number of moderate-income
housing	units recommended for any community by the Utah Affordable Housing Ma
	s on a number of variables. An analysis the existing housing and income
	n using available information and come to some reasonable conclusions as t
need.	
Numbo	r of Dwelling Units 2017 1724
	population
	Per Household 2017
	edian Davis County Annual Household Income \$75,961

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844 845	2017 Annual Household Moderate Income		
845 846	Once again by extrapolating from information contained in the Utah Affordable Housing		
840 847	Manual, we find that a household with this income level could afford a mortgage of		
847 848	approximately 3.1 times the annual income or could afford to spend 27% of their		
849	monthly income on rent.		
850	monthly meetine on rend.		
851	Maximum Purchase Price		
852	Maximum Monthly Rent $\frac{60,768}{12} = \frac{5,064 \times .27}{12} = \frac{1367}{13}$		
853			
854	It appears that rental units are the most attainable type of moderate-income housing		
855	likely to be established in South Weber. There are currently 87 rental units in the City,		
856	60 being in one apartment complex and the rest are basement type apartments. Rental		
857	units comprise 5% of the existing housing stock in the City.		
858			
859	Recommendations: It is apparent that to meet demands for moderate income		
860	housing, as well as meet the recommendations of this Plan for open space and		
861	agricultural character of the community, multi-family rental residences will continue to		
862	be the primary type of housing in this price range. According to the U.S. Census Bureau		
863	36% of Davis County households have an income below \$60,000 per year while 24% of		
864	South Weber households fall into that range.		
865			
866	It is apparent that South Weber needs a lot more moderate income housing stock to		
867	meet future demand. The proposed 19.5 acres of high density residential property		
868	could potentially produce another 253 multi-family dwelling units. The 231 acres of		
869	potential mixed-use zoning could produce many more, but given the nature of mixed-		
870	use development, it is difficult to predict how much. If the City is to reach a goal of		
871	providing housing for the 24% of households that are considered moderate-income,		
872	there will need to be a significant increase in qualifying housing units as the City grows.		
873			
874	It is recommended that South Weber continue to support the development of multi-		
875	family housing in the appropriate areas designated in this Plan,	Formatted: Font: Not Bold	
876			
877	INDUSTRIAL:		
878	Current industrial uses are limited to the gravel mining operations, Sure Steel and one		
879 880	other minor operation on Cornia Drive and a few scattered constructionareas nearby		
880	the gravel operations, and a few businesses scattered throughout the community. It is		
881 002	recognized that the resources extracted by the gravel pits are important to the health and growth of the area in and around South Weber. It is also recognized that these		
882	mining operations have caused negative impacts to the community. In an effort to		
883	mining operations have caused negative impacts to the community. That chort to		

883 884 provide residents with an outlet to submit their complaints as well as to aid in the

885 886 887 documentation efforts of the City, residents can now submit an affidavit. Along with this, the City conducts weekly inspections of the gravel pit operations to ensure that

dust is not becoming a nuisance, the decorative berm is maintained, and to ensure that

888 the overall size of the gravel pit is not increasing beyond the scope of the original 889 approved mining plan. 890 It is recommended that the industrial area currently located on Cornia Drive be officially 891 designated as such and that it be expanded to both sides of the road. 892 893 894 The Geneva Rock gravel pit adjacent to the Cornia Drive industrial area is, though 895 technically an industrial use, is zoned NR for natural resource excavation. There are 896 indications this pit is nearing depletion of the resource. It is recommended that this 897 excavated area convert to a light industrial area upon cessation of mining operations. 898 899 COMMERCIAL: 900 Existing commercial developments are very limited to a few businesses near the South 901 Weber Drive/Hwy-US-89 interchange. The small businesses that were in the commercial 902 district near the center of town have gone out of business. 903 904 It is very important to the financial health of the City, and convenience of residents to 905 encourage more commercial land usesbusinesses to locate in South Weber. The City is striving to move forward with development that is both residential and commercial in 906 907 nature, while at the same time, implementing guidelines that have an underlying thread of the rural character that has made up the city for years. Commercial development will 908 909 be the gateway to be able to offer residents the goods and services they desire within 910 their community. 911 912 New commercial development should be encouraged in the vicinity of the Highway 913 US-89/South Weber Drive interchange so that traffic has minimal impact to residents of the area. The land available for commercial development near the new interchange 914 should be protected for commercial purposes and not allowed to develop in less 915 916 beneficial ways. The City has rezoned all of-the land shown on the Projected Land Use Map as commercial in the vicinity of the Hwy-US-89/South Weber Drive interchange, to 917 the Commercial Highway zone as a method of protection. Commercial 918 919 development Development in this area should be encouraged to be of the retail type and 920 touses that provide locally needed goods and services. All commercial development 921 within this area shall follow the 2009 South Weber Drive Commercial Design Guidelines (Resolution 09-39). 922 923 924 Other commercial development of a limited area should be encouraged in the vicinity of 925 the Interstate I-84/Old Fort Road/475 East interchange. This should also be retail 926 commercial and be oriented to the I-84 traveler and the local neighborhood. Care should be given to approval of such a business so Development of this area should be 927 done in a manner that traffic does not unduly impact the neighborhood. 928

Care should be given to any commercial development adjacent to a residential or 930 planned residential area. There should be a buffer between the two land uses which 931 reduces the negative impacts of the commercial development as much as possible. 932 Design standards for commercial development have been established to assure some 933 compatibility and sense of community among various potential commercial enterprises. 934 Every opportunity to improve "walkability" in South Weber should be taken. This would 935 936 mean providing and connecting to proposed bike routes and trails (See Pedestrian 937 Transportation Map #6). The street construction standard has also been modified to 938 incorporate larger park strips for planting street trees as well as to provide a larger 939 buffer between the street and sidewalk. 940 941 The City has identified specific areas that may be suited for both residential and 942 commercial development as a combined planned project. The City is willing to consider mixed use developments in these areas that are compatible and consistent with the 943 944 character of the community. 945 **RECREATION:** 946 947 Public recreation areas in South Weber are currently in an expansion mode. There are 61 acres of developed park in several locations throughout South Weber. In addition to 948 this park space, are six acres in the school grounds and the City owned Posse Grounds. 949 The National Recreation and Parks Association recommends a total of 25 acres of open 950 951 space per 10001,000 population as a standard. Ten acres of each 25 acres should be developed recreation areas. The rest of the acreage could be in stream corridor or other 952 less developed open space. Following this standard, South Weber should have 70 acres 953 954 of developed recreation space for the current population. If the community reaches its

- projected population of 13,348, it should then have 133130 acres developed for
 recreation.
- The presence of the Weber River on the north boundary of the City presents an
- opportunity for a river recreation corridor reaching from Morgan County through South
- 960 Weber into Weber County and which would be of regional interest. The Wasatch
- National Forest to the east of town also presents abundant recreation possibilities which
 are important to residents of South Weber and many others.
- 963

There are approximately 160 acres of the Weber River Corridor in South Weber. Since 964 the Weber River Recreation Corridor would be a regional type facility, it should not be 965 the sole responsibility of the City to develop this facility. Weber Pathways, a private 966 non-profit organization has been very active in securing access rights and in 967 968 constructing the Weber River Parkway Trail. South Weber should work closely with Weber Pathways and others in securing additional access, extending the trail, making 969 improvements and maintaining existing facilities. This river corridor should be 970 protected as a very important recreational venue in South Weber and as important 971 wildlife habitat. Currently there are only two three access points to the Weber River trail 972

in South Weber. One is at the mouth of Weber Canyon, one is where the River goes

under I-84 known as Fisherman's Access and the other is just east of the Adams 974 Avenue/Cottonwood Drive intersection. Additional access near the City's population 975 center is essential as is the development of a public parking and river access area at the 976 mouth of Weber Canyon north end of Cornia Dr. 977 978 As development along the east bench area occurs, the City should make sure that try to 979 secure public access to the National Forest, is provided. The Forest provides hunting, 980 hiking, mountain biking and nature appreciation opportunities different from other 981 recreation sites. It is critical to maintain public access to these public lands. 982 983 South Weber should become more bicycle friendly by considering adding bicycle lanes 984 985 to all new roads and by connecting City parks with bicycle lanes and trails. The 986 possibility of a bicycle path along the Davis & Weber Canal should be explored. It may be possible to enter into a use agreement with the Canal Company. Liability to the 987 Canal Company would be limited by Utah Code Annotated Section 57-14, Limitation of 988 Landowner Liability Act. 989 990 Other recommendations for recreation development are that public access from areas 991 south of the canal be provided to the park on 2100 East St. north of the canal via a 992 pedestrian bridge across the canal. 993 994 There are recommended locations on the Projected Land Use Map (Map #1), for 995 recreational use. They are only intended to indicate that, due to existing or projected 996 residential growth in the area, it would be a good location for some type of public 997 recreation facilities. There may be other areas suitable for recreational uses which are 998 999 not designated on the map. Designation of a property in the recreational category is not meant to limit the use of the property exclusively to recreational use but is indicative of 1000 a special recreational resource which needs protection protecting or the resource may be 1001 lost. Other uses which are compatible with the development of the recreational 1002 resources will be considered on such properties. 1003 1004

1005 INSTITUTIONAL:

1006 The only <u>realcurrent</u> institutional <u>issueuses in</u> South Weber <u>is faced with concernsare</u> 1007 schools<u>and churches</u>. Currently,

South Weber Elementary School and the Highmark Charter School are the only schools
 in the community. The City should assist the School District in every way possible in
 locating any future school sites. This would help to assure the most advantageous site
 for both the District and the City. <u>The City should also continue to be open to the</u>

- 1012 <u>development of church sites.</u>
- 1013
- 1014 Projected Land Use Map #1 shows specific locations and information concerning
- 1015 projected land uses. Please note that there is no date proposed at which time these 1016 projections should be realized. It is felt that too many variables are involved in
- 1016 projections should be realized. It is telt that too many variables are involved
- 1017 determining when these things will occur to make accurate predictions.

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SECTION 4: TRANSPORTATION

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1022 VEHICLE TRANSPORTATION:

1023 In our vehicle-oriented society one of the items having a great effect on the quality of 1024 our lives and on our ability to reach many of the goals stated to previous sections of this Plan, is the transportation system. In this Section we will look at the existing state 1025 of the transportation system and what should be done to improve it to meet current 1026 safety needs and future growth needs. This plan does not attempt give exact locations 1027 1028 of every local or residential access street in the City. What it will do is look at all critical transportation routes concentrating on those that are City streets and over which the 1029 City has control. All the streets that are currently stubbed are shown with an intended 1030 connecting location so that all future development is aware of the City's intent for 1031 connecting streets (See Vehicle Transportation Map #5). In order to encourage 1032 connectivity between developments, cul-de-sacs or turnarounds are only to be 1033 1034 considered if topographic or other constraints prohibit the connection to a thru street. Temporary turnarounds must be provided at all stubbed street locations where a thru 1035 street is eventually planned. 1036 1037 1038 It is important that all major transportation routes through South Weber, whether city 1039 streets or state highways, are protected from unnecessary traffic "motion." Friction 1040 results mainly when too many driveways are allowed access directly onto a street, causing traffic to slow as vehicles maneuver in and out of the driveways. To reduce this 1041 motion and preserve the full functionality of these major transportation routes, the 1042 number of direct access driveways should be limited to as few as reasonably possible. 1043 It is also important that streets within the City that serve the general public or that 1044 have no restrictions to ingress and egress by the public be maintained in a reasonable 1045 and acceptable condition. To this end, all new roads developed in South Weber are 1046 public streets and no private streets are allowed. There should be some leeway allowed 1047 in the design of public roads within planned unit developments, to allow more creativity 1048 in providing public improvements. In that case, the area of flexibility in the road 1049 standards should come in how park strips and foot traffic are handled. 1050 1051

<u>(See Vehicle Transportation Map #2 for more detail on the recommendations of this</u>
 <u>Section.</u>)

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1055 HIGHWAY 89: 1056 US-89 (Highway 89):

The State is currently in the beginning stages of a major widening and upgrading of Highway-US-89 that will turn it into a limited access expressway. The project is scheduled to have its northern terminus at the Hwy-US-89/Interstate-I-84 interchange. The City fully supports this project; however, this project will create some issues that affect South Weber. It will be critical that direct access from South Weber Drive onto Highway-US-89 be maintained in both north and south directions. As Highway-US-89 transitions from a limited access facility to a fullrestricted access highway in South Formatted: Font: Not Bold

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Weber, it will create a backup of northbound traffic. Currently the traffic congestion on Hwy-US-89 is somewhat spread out along the route south of South Weber due to the traffic lights found between South Weber and Farmington. With no more traffic lights, that northbound congestion will now all be concentrated in South Weber when it hits the traffic lights in Uintah City.

We strongly encourage UDOT to swiftly plan on continuing the Hwy-US-89 widening and upgrading project through Uintah and into South Ogden where traffic disperses.

An opportunity that the Hwy-The US-89 project creates is the possibility of installingan
 opportunity to install an underpass of some sort for the continuation of the Weber River
 Parkway Trail/Bonneville Shoreline Trail (BST). This will be critical to the connection of
 the BST in Davis County with the BST in Weber County and extending the Weber River
 Parkway Trail all the way to the mouth of Weber Canyon as in the plans for both.
 Funding for this underpass has been in doubt.

1080 The City is highly supportive of this underpass and should continue to encourage its 1081 completion in every possible way.

1083 **1900 EAST STREET:**

1900 East Street is an extremely important collector road. It has a serious safety hazard at approximately 7550 South where it traverses a steep bluff. The bluff both reduces sight distance at the intersection with 7600 South St. and encourages traffic to speed.
The correction of, or reduction of, this safety hazard <u>if possible</u> should be a <u>high</u> priority for South Weber road projects.

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1090 It is projected that 1900 East will connect with South Bench Drive in some, as yet 1091 undefined fashion, creating more direct access into Layton.

1093 SOUTH WEBER DRIVE (State Route 60):

South Weber Drive is an arterial street and serves as the transportation backbone of the 1094 community, however, there are numerous homes fronting on it which reduces its 1095 effectiveness as an arterial somewhat. This road also is a State controlled facility. It is 1096 also anticipated that the road will someday need to be widened from the current 66 ft. 1097 right-of-way (in many locations) and the City should continue its current policy of 1098 requiring curb and gutter of all new development along this road. Widening of the road 1099 should include sufficient room for bike lanes. It may already be wide enough for bike 1100 lanes in the eastern part of the City and the striping of these lanes should be pursued 1101 by the City. Access to this road should be limited as much as possible to protect its 1102 1103 arterial status and usage. This should be done in conjunction with UDOT standards for access onto a State Road. 1104

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1106 Traffic analysis indicates traffic signals will eventually be needed at the intersections of 1107 South Weber Drive with South Bench Drive, 1900 East and 2100 East. The City should

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encourage UDOT to install a-traffic lights at these locations as increases in trafficwarrant.

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1112 **SOUTH BENCH DRIVE:**

1113 **HOLD FORT ROAD:**

1114 Old Fort Road is deemed criticalintended to the safety and convenience of the City to

- 1115 establish an alternate ingress/egress routebe a minor collector road that will provide an 1116
- escape route in a citywide emergency, such as roughly a wildfire.frontage road to I-
- 1117 84. South Weber has already begunnearly completed construction of the first phase of 1118 athe west end of this new arterial collector road that will run eastward from 475 East
- utilizing the old alignment of 6650 South past the Posse Grounds. This road will 1119
- 1120 eventually continue eastward through some of the farmlands near the freeway, curving
- 1121 southward forming an intersection with South Weber Drive and then south and east
- 1122 over the bluff connecting into Layton City streets in their growing business/light
- 1123 industrial area, the East Gate Development. Private driveway access to this road should
- 1124 be limited to establish/preserve its functionality as an arterial street.
- 1125

1126 Great care will be required to build this roadway where it traverses the bluff on the 1127 south side of the City due to unstable slopes in that area. It will also be necessary to avoid disturbance to the OU1 pollution that could be found in this area. 1128

- 1129 1130 It is believed that this new roadway will also provide increased opportunity for
- commercial development near the I-84 interchange by establishing direct access to that 1131 site from the interchange. 1132
- 1133

1141

7600 SOUTH STREET / 1550 EAST STREET: 1134

A high priority road project should be to connect (plat and construct) the remaining 1135 portion of 7600 South that is not currently dedicated as a public right-of-way (approx. 1136 1137 250 ft.) in order to provide that this street become a through street. This should all be 1138 developed with standard street improvements and a 60 ft. right-of-way. This road is necessary to provide a more direct and much safer route to the elementary school, as 1139 well the as central part of the city and South Weber Drive. 1140

6650 SOUTH STREET AND/ 475 EAST STREET: 1142

6650 South St. is a very narrow street with existing houses fronting it, some of which 1143 are not set back very far from the edge of the asphalt. Currently the road has a 1144 temporary dead-end at the west end of the houses fronting it. As properties north of 1145 6650 S. continue to develop an alternate east/west route (already begun) should be 1146 established to take all but local traffic off this substandard road. Only minimal widening 1147 and improvement of the road should occur between 475 East and South Weber Drive 1148 due to feasibility challenges. 1149

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The establishment of South Bench Drive will require some realignment of the 1151 1152 intersection of 6650 S. and 475 E.

1153

1154 475 East Street is currently the main route from South Weber Drive to Interstate-I-84. As development of the west end of town occurs, it is imperative that the majority of 1155

1156 1157	traffic in that area find an alternative route to 475 East <u>StStreet</u> . The development of South Bench Drive and Old Fort <u>RdRoad</u> . will accomplish this goal.	
1158	VIEW DRIVE:	
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1160	View Drive currently dead ends on its east end at approximately 2370 East. In order to	
1161	facilitate better traffic flows in the area, this road should connect through to 7800	
1162	South. This should be done by developers as adjacent properties are developed. It is	
1163	important, given the narrowness of 7800 South, that strong consideration be given to	
1164	the public's safety as road connections and improvements are made to the streets in	
1165	this area.	
1166		
1167	ADDITIONAL UNITAH CITY ACCESS:	
1168	It is desirable that there is established an additional access into Uintah City without	
1169	having to enter Highway 89 and besides the bridge at Cottonwood Drive. It is believed	
1170	that it would be most advantageous to both cities if this access were to be established	
1171	at or near the fisherman's access road just west of the Staker Parson's Gravel Pit. This	
1172	would, of course, require that a new bridge be constructed over I-84 and the Weber	
1173	River. Uintah City would establish the best local street for this access to tie into on	
1174	their side of the river.	
1175		
1176	(See Vehicle Transportation Map #2 for more detail on the recommendations of this	
1177	Section.)	
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1180 SECTION 5: ACTIVE TRANSPORTATION

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1182 TRAILS

A recent survey conducted by Utah State University on recreational activities and
 programs indicated trails were the number one priority of South Weber residents. In
 order to promote the health and general welfare of the citizens of South Weber, it is the

1186 intent of the City to develop a network of non-motorized trails throughout the 1187 community. These trails should be readily available to all residents and others so far as

possible with trailheads and access points located all through the city. These Trails

should provide a variety of walking, jogging, running, biking and equestrian experiences

1190 through use of different widths, surfaces and degrees of difficulty. Trails should

generally be off-street, not sidewalks in the street right-of-way. There may be locations

where trails and sidewalks are coterminous for a short distance where other options are

not practical. Where potential trails cross private property, the City should work with

1194 landowners to protect property rights and provide incentives to allow the trail to be

established on their land. Specific trail recommendations follow.

1196

<u>(See Active Transportation and Parks Map #3 for more detail on the recommendations</u>
 <u>of this Section.</u>)

199 1200 **BONNEVILLE SHORELINE TRAIL:**

The Bonneville Shoreline Trail (BST) is a regional trail conceptually traversing the entire
Wasatch Front and extending into Cache County approximately along the high--water
level of ancient Lake Bonneville. A portion of this trail runs along the foothills east of
the City at approximately 5200 ft. elevation. Though most of this trail lies outside the
city boundaries, it is nevertheless of great importance to the residents of South Weber.
The City should cooperate and encourage Davis County and others to complete the
trail.

1209 This trail should be constructed at approximately 4 ft. in width and have a natural

material surface. Special care to reduce impacts and keep grades manageable will need

1211 to be taken in crossing Corbet Creek and other ravines. At some point above the

1212 Weber Basin Job Corps this trail needs to transition from the 5200 ft. level to the

1213 proposed Weber Canyon Trailhead just above river level at the mouth of the canyon.

1214 This trailhead will support and provide cross access to two other trails, the proposed

1215 Canal Trail and the proposed Weber River Parkway Trail.

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1217 WEBER RIVER PARKWAY TRAIL:

1218 The Weber River Parkway Trail is proposed extension of an existing trail in Riverdale

and South Weber currently terminating at Cottonwood Drive. In the Cottonwood drive

area, the trail will be located in the area between Cottonwood and I-84 due to the

existing residential lots that back onto the river. From the bend where Cottonwood Dr.

1222 crosses the river, the trail will run along the south bank of the river between the river

1223 and I-84.

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Some of the property involved is privately owned, some by the Utah Department of 1225 Transportation, some the Division of Natural Resources and some by Weber Pathways. 1226 The City should work with other interested groups in securing the easements or right-1227 of-ways for this trail. Due to the regional nature of this trail, it would be appropriate for 1228 an entity such as Weber Pathways to be responsible for management and maintenance 1229 1230 of the trail. South Weber and other affected cities should participate to some proportionate level in the maintenance costs. 1231 1232 It is recommended that the South Weber section of the trail be approximately 10ft. 1233 wide with a compacted granular surface. It could be paved at some point in the future, 1234 1235 should that prove to be a wise course of action. 1236 Pedestrian access from the Canyon Drive Trailhead at Canyon Drive and 1325 East 1237 across I-84 to the Weber River Parkway should be a high priority trail improvement. 1238 1239 CANAL TRAIL: 1240 The Canal Trail is proposed to run adjacent to or on top of the Davis and Weber 1241 Counties Canal running the length of the City on the south side. The City should seek 1242 an agreement with the Davis and Weber Counties Canal Company and any private 1243 property owners along the route to allow public use and development of the trail. 1244 Safety precautions should be used in designing a trail along open portions of the canal. 1245 The City should also encourage Riverdale City officials to continue this trail through 1246 their city as well. 1247 1248 1249 This trail should be developed partly as natural surface trail and partly as a paved trail utilizing the existing maintenance road along the canal or directly on top of the canal 1250 where it has been piped. This trail should be paved to at least 10 ft. in width where it 1251 passes through residential areas from 2700 East to approximately 1550 East. The rest 1252 1253 of the trail east of Hwy-US-89 and west of 1550 East should be graded dirt with some 1254 possible surface stabilization where necessary.

1256 HIGHMARK CHARTER SCHOOLVIEW DRIVE TRAIL:

This proposed new trail should extend from View Drive to South Weber Drive near the
 west side of the charter school property. This will better facilitate pedestrian access
 from the south to the school from the south. This will better facilitate commuter access
 to/from points south of and commercial services in the school area.

1262 **OLD FORT TRAIL:**

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1263 This trail is intended to be a 10 ft. wide paved trail running from approximately 1200

- 1264 East to near the west end of the City following along the south side of I-84. Special
- 1265 attention to safety will be warranted at the trail crossing of 475 East.Old Fort Road. This
- trail should become the responsibility of the City for maintenance and control. It is
- 1267 anticipated that the majority of this trail will be constructed by developers of adjacent

property. As these developments are proposed, the City should see that a continuous 1268 trail is established with consistent width and surface. 1269 1270 1271 **OTHER TRAILS:** 1272 It is recommended that, as if the Staker-Parson Gravel Pit closes and is becomes open 1273 to development, there should be a trail through the property connecting 7400 South to 1274 the commercial area at the intersection on South Weber Drive and 2700 East. The City 1275 1276 should develop linkage via trails or bicycle lanes to connect it's various parks. 1277 1278 Other recommendations for the City-wide active transportation system can be found on 1279 the Parks and Active Transportation Map #3. 1280

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1281 SECTION 6: ANNEXATION POLICY PLAN

This section of the Comprehensive Plan, the Annexation Policy Plan, is set forth herein
to comply with Section 10-2-400 Utah Code Annotated. This section generally sets forth
the area that the City will consider for annexation at some undefined point in the
future. This section also defines the criteria that will guide the city's decision to grant or
deny future annexation petitions.

1289 (See Annexation Map #4 for more detail on the recommendations of this Section.)

1291 CHARACTER OF THE COMMUNITY:

South Weber is a community somewhat isolated from the other communities around it. 1292 This isolation is due to its geographic location in the Weber River drainage basin, cut off 1293 from other communities by the river and freeway to the north, high bluffs to the south, 1294 the Wasatch Mountains to the east and a narrowing band of land between the freeway 1295 and the bluff on the west. This isolation fosters cohesiveness to the community which in 1296 1297 turn promotes friendliness among neighbors and a family-oriented environment. The City was founded, and until recent years, continued to exist on an agricultural base. 1298 Agriculture is a diminishing land use but remains an important factor in the essence of 1299 South Weber. There is an emerging commercial center near the intersection of South 1300 1301 Weber Drive and Hwy-US-89 and a planned future commercial center near the I-84 interchange. If build-out projections are correct, South Weber will always be a small 1302 city and, hopefully, will retain its charm and character. 1303 1304

1305 NEED FOR MUNICIPAL SERVICES IN UNDEVELOPED UNINCORPORATED 1306 AREAS:

1307 The areas considered for annexation are located within the area illustrated on the Annexation Area Map (Map #4). If annexed to South Weber, the purpose would most 1308 likely be to accommodate some type of development. This would require full municipal 1309 services and possibly services provided by Weber Basin Water Conservancy District, 1310 South Weber Irrigation District and Davis School District. Infrastructure expansion, i.e., 1311 water, sewer, and storm drain systems could be extended into these areas on an as 1312 needed basis. Financing of infrastructure expansion would mostly be borne by the 1313 developers of these properties. There may be the need for the City to participate in the 1314 financing of some facilities which will improve service to existing development. These 1315 costs will be met via various means. The City may choose to use general funds, impact 1316 fees, special improvement districts, bonding or other means of meeting these financial 1317 obligations. 1318 1319

1320 There are no existing developed areas within the expansion area, so adequacy or 1321 purchase of existing service systems is not an issue.

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1324 TAX CONSEQUENCES OF ANNEXATIONS:

1325 It is well known that property taxes from residential properties generally do not cover 1326 the full costs of providing services to those residences. This means that, if allowed to 1327 develop strictly in residential use, the annexation and development of these properties 1328 will result in an increase in the City's burden of paying for the services required by the 1329 development. To help delay some of the increased tax burden, some of the proposed 1330 expansion area may be appropriately developed as a mix of commercial and residential 1331 uses.

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1333 It is felt that future development of planned commercial areas within the City will 1334 produce enough tax revenues that remaining deficiencies in tax revenue from existing 1335 and potential future residential properties will be offset. The consequences of 1336 annexation of expansion areas, when looked at alone, will be to increase the tax burden 1337 of all residences within the City. But, when looked at in light of potential commercial 1338 development, the entire City should see either a reduction in tax burden or an increase 1339 in quality and amount of services offered by the City. 1340

1341 INTEREST OF ALL AFFECTED ENTITIES:

Prior to adoption of this section of the South Weber General Plan, discussions were held 1342 with representatives of Davis County, Uintah City and Layton City. Other entities that 1343 may have an interest in the expansion areas include the Davis School District which 1344 would be interested in how much of any annexation would be devoted to housing 1345 development and the resultant increase in student population. The Central Weber 1346 Sewer District may have an interest in expansion areas from the standpoint of how total 1347 sewage volume from South Weber may be increased. Some of these areas may benefit 1348 1349 from services of the Weber Basin Water Conservancy District also. 1350

All affected entities as defined in the Utah Code Annotated, Section 10-2-401(1)(a) may

review the proposed annexation policy plan or any amendments thereto and may

1353 submit oral or written comments and recommendations to the City. The City shall 1354 address any comments made by affected entities prior to adoption.

1355

1356 URBAN DEVELOPMENT EXCLUDED FROM EXPANSION AREA:

1357The Utah State Code Annotated, Section 10-2-401.5 encourages all urban development1358within a close proximity of a city's boundary to be included in that citiescity's expansion1359area.

1360 There are no areas of urban development within a close proximity to South Weber's

1361 boundary that are not already within an existing city except for that found on Hill Air

1362 Force Base. Land within HAFB. would not be under the jurisdiction of South Weber even

 $\frac{1}{1363}$ if it were within the City limits; therefore, none of that urban development was included $\frac{1}{1364}$ in the expansion area.

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