

SOUTH WEBER CITY JOINT COUNCIL AND COMMISSION AGENDA

PUBLIC NOTICE is hereby given that the City Council and Planning Commission of SOUTH WEBER CITY, Utah, will meet in a joint work meeting on Tuesday, March 24, 2020 in the Council Chambers, 1600 E. South Weber Dr., commencing at 6:00 p.m.

OPEN (Agenda items may be moved in order or sequence to meet the needs of the Council.)

- 1. Pledge of Allegiance: Councilman Winsor
- 2. Prayer: Mayor Sjoblom

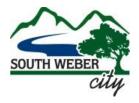
DISCUSSION ITEMS

- 3. Mixed Use
- 4. General Plan Public Comments Review & Draft Revision
 - a. Introduction & Master Goal
 - b. Section 1: Citizen Involvement
 - c. Section 2: Existing Environment
 - d. Section 3: Land Use Goals and Projections
 - e. Section 4: Transportation
 - f. Section 5: Active Transportation
 - g. Annexation Policy
- 5. Adjourn

In compliance with the Americans With Disabilities Act, individuals needing special accommodations during this meeting should notify the City Recorder, 1600 East South Weber Drive, South Weber, Utah 84405 (801-479-3177) at least two days prior to the meeting.

THE UNDERSIGNED DULY APPOINTED CITY RECORDER FOR THE MUNICIPALITY OF SOUTH WEBER CITY HEREBY CERTIFIES THAT A COPY OF THE FOREGOING NOTICE WAS MAILED, EMAILED, OR POSTED TO: 1. CITY OFFICE BUILDING 2. FAMILY ACTIVITY CENTER 3. CITY WEBSITE www.southwebercity.com 4. UTAH PUBLIC NOTICE WEBSITE www.pmn.utah.gov 5. THE GOVERNING BODY MEMBERS 6. OTHERS ON THE AGENDA

DATE: March 20, 2020 CITY RECORDER: Lisa Smith June Amith



Council Meeting Date: March 24, 2020

Name: David Larson

Agenda Item: 3

Objective: Discuss Mixed Use Committee Recommendation

Background: The City Council & Planning Commission created a Mixed Use Committee to research, review, and come up with a recommendation on how the City should approach mixed use as a development option in the city.

The committee has met multiple times and reviewed many different options, including the creation of a base zone, an overlay, development areas, and not doing anything. After much deliberation, the committee recommends that the city does not create any mixed use zone or overlay, but require a development plan and development agreement on the properties that have already approached the city regarding mixed use.

The committee recognizes the need for a development to "pencil" for a developer and that no commercial will be built in the designated commercial areas if they don't. So far, developers have proposed residential elements on the commercial property in order to make the development pencil. Understanding the position that puts the property owner, developer, and city, the committee recommends the city look at possible incentives that could allow a developer to build commercial only on these properties rather than allow residential.

Summary: Discuss Mixed Use Committee Recommendation

Committee Recommendation: No Mixed Use **Planning Commission Recommendation:** n/a

Staff Recommendation: n/a

Attachments: n/a

Budget Amendment: n/a

South Weber City

General Plan

Update

2020

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INTRODUCTION

South Weber City has, for the past few years, has been experiencing experienced rapid growth and continues its transformation transform from primarily an agricultural community to a residential community. The CityIncluded in this growth is even seeing the first significant commercial development in decades. There is continuing pressure from Along with this, the development community continues to press for higher densities density housing in the residential areas. The This growth, both residential and commercial, along with the loss of agricultural areas, continues to change the character of the community has changed to be largely residential with pockets of agriculture and an emerging commercial base that is providing much needed services. city.

South Weber City recognizes the need to constantly regularly reevaluate planning for the future of the city and respond to current issues and ideals. Latetrends. The city updated the General Plan in 1996, again in late 2001, mid-2006 and, 2007, in-2010, and in 2014 and now in. In 2019, the City Council tasked the Planning Commission was asked to prepare anto once again review and recommend updates of the General Plan. During this most recent update to the General Plan. It has been the City's goal, city leaders and staff strived to obtain and integrate as much citizen input as possible and to incorporate feedback into this update and to address all major planning issues but not to duplicate efforts that have already been made of the General Plan as possible.

As with previous updates, this plan does not totally replace all the research version of the General Plan builds upon and work done onenhances previous versions, but rather supplements those plans using current data and ideas. There will be some portions of the plan that must replace older plans by their very incorporating contemporary data and current thinking. By nature, such as land use section. Portions of the older plan, however, are still valid or have been replaced the General Plan is a living document, subject to revision and change with other more practical review methods the intention to guide planning efforts now and into the future.

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MASTER GOAL

large citysmall, distinct community.

 Growth and how to deal with it Appropriately managing growth is a major concern to every community in a rapidly expanding region. South Weber is no exception. Fromkey focus of this plan. Between 1980 to and 1990 South Weber's population increased by 82 percent, growing from 1,575 residents to 2,863. In The next decade, the 90's it increased another 1990s, saw a 49 percent increase, bringing the total population in 2000 to 4,260. The 2000s saw the population grow to 6,145 by 2010. The 2017 estimates place the population is estimated of the city at 7,310 and still growing residents. This growth trend has resulted in fundamental major changes in the character of the city. What was once a largely agriculture based community is now mostly residential. The City is endeavoring A primary goal of the city is to maintain some a portion of its historic rural character but knows, while acknowledging that agriculture as an plays a minimal role in the current and future economic base is a thing of the pastcommunity.

Even though the character of the community is changing, South Weber's geographic location remains somewhat isolated buffers the community from the surrounding urban area. Sittingareas. Nestled in the Weber River drainage basin, it the community is cut offseparated from other communitiesneighboring cities by I-84 and the Weber River to the north, high bluffs to the south, the Wasatch Mountains to the east and a narrow band of land between the freeway and the bluff to the west. This geographic isolationgeography gives the community a distinct advantage in maintaining a clear identity as it continues to grow. Though the Citycity still has area that can sustain considerable growth yet, it, the city will never blend in with and become indistinguishable from surrounding communities and it will never become likely remain a

As the Citycity continues to grow, South Weber should vigorously pursue the retention of the small-town charm that is its hallmark. It should foster an environment where City officials, staff, and residents are safe, where they know their neighbors and look out for each other. It should work toward to maintain a safe and neighborly environment and promote a network of trails and bike paths to promotefor the good health of its residents. South Weber, situated Located at the mouth of Weber Canyon, South Weber is the positioned to be a gateway to northern Utah recreation. This givesprovides the Citycity opportunities to capitalize on these local recreational pursuits activities. The Citycity should seek ways to promote itself as the Gateway to Northern Utah Recreation.

The <u>Citycity</u> should <u>also utilizefrequently consult</u> the <u>growth</u> principles contained in the Wasatch Choices 2050 plan as adopted by the Wasatch Front Regional Council. The Wasatch Choices 2050 plan and growth principals can be found at www.envisionutah.org.

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SECTION 1: CITIZEN INVOLVEMENT

The City understands-Participation and input from residents are important to ensure a General Plan that for reflects the attitudes and desires of city residents. For this document to be an effective as a planning tool, itthe public needs to provide ample an opportunity for the public to viewprovide feedback on the proposed General Plan text and maps. contents prior to adoption. To dofacilitate this, the city made the first draft of the proposed General Plan was available online where residents could view and make comments. In addition, there were the draft and leave feedback. The city held two open houses where interested to allow residents and property owners could the opportunity to see thedetailed maps in detail, be able to, ask questions of City Staff, and makesubmit written comments. There was The city also solicited feedback through an online survey soliciting made available to residents. Additionally, residents were invited to several public comments. The joint work meetings of the Planning Commission and City Council held several joint public meetings where the General Plan was the only agenda item. The city collected, organized and incorporated much of the feedback into a revised draft which was also published online and open for comment. Prior to its adoption, the General Plan was the sole-topic of discussion. Following all this input, a final draft proposed Plan was posted online where the public could comment. In addition, there wasfor an official public hearing held before the City Council prior to adoption. Participation and input from residents are imperative to achieve a comprehensive plan that is reflective of the overall attitudes and desires of the residents. Notice of these meetings was provided in accordance with state law and through whatever city-wide distribution methods the City can practically achieve.

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SECTION 2: EXISTING ENVIRONMENT

In our effort to look into the future of South Weber, itIt is important to analyze the existing characteristics of the community. By gaining a full understanding of just what kind of community South Weber is today, we will be better able to understand what may happen in its future. If we look at the current land uses — land use, population, and development limitations, or factors which might encourage development, we will be better prepared to make decisions that will help guide the future of the city. and opportunities — when undertaking any planning effort. By obtaining a full understanding of the current South Weber community, we can better understand and prepare for its future.

LAND USE:

South Weber is a community that has transitioned from its historical Historical I an agricultural roots to the currently predominate area, South Weber has transferred into a predominantly residential community. Agricultural land use. The agricultural lands that once provided the rural small-town character areis being developed, primarily into housing. -The focus of the community seems to beis shifting away from preserving the agricultural land to preserving ensuring there is enough open spaces to provide space for adequate recreational opportunities. There Additionally, there is a new focus on the Weber River and the possibilities it provides for promoting outdoor recreation and that to promote South Weber is the as a gateway to many more outdoor recreational opportunities, with specific attention given to Weber Canyon and the Weber River.

South Weber has recently experiencedseen its first commercial development in many years. These commercial enterprises are beginning to provide some very much needed services to residents. -There are a few industrial type land uses, primarily beingthe sand and gravel mining operations in the northeastern area. There are a of the city. A few construction businesses, somecompanies, self-storage complexes, and one significant manufacturing businesses, add to the South Weber economy. The gravel pits are thea source of constant irritationfrustration to adjacent residents in the vicinity. Recently; however, the City. However, the city has worked with the Staker-Parsons gravel pit operators to significantly reducelessen nuisances arising from caused by its operations. It is believed that these nuisance reduction measures are resulting in reduced reducing negative impacts to nearbyneighboring properties. There are signs indication that at least one of those gravel pitspit may be reachingnearing the end of its lifeproduction as a mining operation.

There are fewThe city is also home to several institutional uses with justincluding four churches; one, a recreation center; one, an elementary school (comprised of two main buildings and multiple modular classrooms,), a charter school, a fire station, and a city halladministration building. One institutional use which is not in the City, but which that impacts it the city is the Weber Basin Job Corp which has its whose campus adjacent

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neighborhood typestyle parks, a community recreation center, a posse grounds (an outdoor equestrian arena) (known locally as the posse grounds), and a 4 ½ mile section of the Weber River Trail constitutecomprise the major developed recreational **POPULATION:**

teneighbors the city ento the east side, just outside the city boundary. Five developed

One of the major factors contributing to changes in the community is increased population change. As population increases rises so does the amount of land devoted to

residential use. The demand for municipal services – police, fire, water, sewer, etc – increases, creating strain on city resources. It is impossible to predict changes in the population, but we can get an idea of the final buildout population through making some reasonable projections by analyzing past growth.

The demand for municipal services, such as police and fire protection and water and sewer, goes up creating more of a strain on the resources of the City. It is not possible to predict exactly what changes will occur in the population in the future, but we can make some reasonable projections. This can be done by analyzing past population growth and projecting growth rates.

As of January 7, 2020, new population projections were produced generated for South Weber. The calculations were based on population estimates by the U.S. Census Bureau and the University of Utah Gardner Policy Institute for 2017. -At the end of 2017 there were 7,310 people calling, South Weber their home. There werehad 1,878 lots or dwelling units at that time. Add to that the number of residential lots/units that have been approved since 2017, plus the 382 lots or dwellings that have applied for approval or that have presented concept plans as of January 7, 2020. That is another 382 lots or dwellings. Even though not all the dwelling units counted have been, and the current total existing, approved, it seems likely that or proposed dwelling numbers will be realized at some point in time, even if the currently proposed developments do not materialize. That is a total of units is 2,260 existing or approved dwellings.

If we assume that most vacant land remaining in the city will be developed, with limitations on some land, it is possible to begin to understandestimate the potential population growth of South Weber. An analysis of vacant developable lands was conducted and determined the total area in each residential density category and the number of dwelling units (D.U.) each could generate. Infor each density category the total number of acres of vacant land was decreased by 10% percent to allow for inefficiencies in platting of lots and odd shaped parcels that which may result in fewer lots than the zone allows. The analysis follows:

- 1. $\frac{97.04}{1}$ ac. in Very Low Density $\frac{-0}{10\%} = \frac{6.34 \times .90 \text{ D.U./ac.}}{10\%} = \frac{5}{10\%}$ D.U.
- 2. 45.46 ac. in Low Density $-10\% = 40.91 \times 1.45$ D.U./ac. = 59 D.U.

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- 3. 207.46 ac. in Low-Mod-Moderate Density 10% = 186.71 x 1.85 D.U./ac. = 345 D.U.
- 4. 188.26 ac. in Moderate Density 10% = 169.43 x 2.8 D.U./ac. = 474 D.U.
- 5. 16.88 ac. Inin Residential Patio $-10\% = 15.19 \times 4$ D.U./ac. = 60 D.U.
- 6. 4.34 ac. in Multi- $\frac{\text{family zoning Family}}{\text{coning Family}} 10\% = 3.91 \text{ x 7 D.U./ac.} = 27 \text{ D.U.}$
- 7. $\frac{26.52}{2.91}$ ac. in potential Mixed-Use $\frac{1025}{2.00}$ D.U./ac. = $\frac{265}{2.00}$ D.U.

Total Dwelling Units on Vacant Land = 1,230042 D.U.

Add 2,260 existing and approved dwellings with 1,230042 potential dwelling units on vacant land and arrive at a potential build-out dwelling unit count of 3,490302. The most recent persons per household number for South Weber is 3.89 based on Gardner Policy Institute and 2017 U.S. Census estimates. Multiply that by the build-out dwelling unit count and you arrive at a **build-out population of 13,576. 12,844**. At an average growth rate of 3% percent per year, build out will be reached intake approximately 20 years.

ENVIRONMENTAL CONDITIONS:

There are several known <u>natural and human caused</u> environmental hazards in South Weber, some man-caused and others natural. The natural. Natural hazards include possible faulting and associated earthquake hazardsearthquakes, fire, high wind, flooding, and landslides. The man-Human caused hazards are associated with the two gravel pits in the community and the associated fugitive dust, the Davis and Weber Counties Canal which runs the entire length of the Citycity from the east end to the west end with potential for flooding-and. Noise, accident potential from low flying aircraft, and toxic waste disposal sites all originate from Hill Air Force Base, which borders the city on its south side west end. There are toxic waste disposal sites near that border and there is noise and accident potential from over flying aircraft and from vehicle transport viato the west. Proximity to US-89 and I-84 provide and increase risk as personal and commercial traffic increases.

It is critical that any environmental hazards are mitigated on properties where they exist prior to development. It is recommended that any proposed development within the areas identified on the Sensitive Lands Map #5 be required to addressmitigate potential environmental conditions hazards in accordance with the Sensitive Lands Ordinance (Ord. 10-14). If mitigationthis is not possible or not feasible, some types of development may not be permitted.

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 FAULTINGEARTHQUAKES: The Wasatch Fault runs through the east end of the city and in thean area projectedenvisioned for future annexation. The fault is not a single fissure in the earth's surface as many imagine it to be. Along the foot, but a series of the mountain it has formed several faults running in a north/south direction. So far as these fault lines have been identified, they affect very little existing development but are mostly located in fields, and affect very few existing structures directly. The Weber Basin Job Corp is the only development known to have fault lines running through it.

As development pressure increases and starts to fill in for the area between US-89 and the mountain slope too steep to build on mountains to the east, it will be imperative that the exact location of to locate any future structures away from these fault lines be identified.

FLOODING: The Weber River forms the northern border of South Weber. It has been identified by the Federal Emergency Management Agency (FEMA) has identified the Weber River, the northern border of South Weber, as a potential floodingflood source to the low-lying lands alongadjacent to the river. Even though the river has Notwithstanding several dams along its course upstream of South Weber, it the river can still flood due to verymelting of a high snowpack that may exceed the capacity of the reservoirs. Localized heavy snowfall in its drainage area exceeding the dams' capacities. It can also flood due to localized cloud burstsrain or landslides which mightcould dam its course the river may also cause flooding. FEMA has produced Flood Insurance Rate Maps (FIRM) which identifies the identify potential flood areas. There are no FEMA does not identify any other potential flood sources identified by FEMAsource.

As development occurs, additional hard surfacing creates the potential for localized flooding due to cloud burstsresulting from heavy rain and potentially excessive snow melt. It is recommended that the Citycity continue to maintain its Capital Facilities Plan related to Storm Water flood control facilities (both existing and future) and review and update the plan as often as necessary regularly.

<u>LAND SLIDES</u>; South Weber <u>sitsis</u> in a river valley formed in ancient times as the Weber

_River cut through an alluvial fan deposited there in even more ancient times when by the receding Lake

Bonneville <u>which once</u> covered the entire region. As-Steep banks formed on both sides of the river <u>as it</u> cut down through thisthe alluvial fan, it left steep bluffs on the sides. One of these bluffs is. The bluff on the south side of town running its runs the entire length. This bluff has been of the city. Geologist have identified in at least two geologic studies as a very high <u>risk for</u> potential for landslides. In fact, there

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⁴-Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989 Geologic Hazard Map by Bruce N. Kaliser, U.G.M.S., 1976

is ample² Ample evidence exist of both ancient and more recent slope failure activity
along this bluff. When It is important to analyze the feasibility of any development of
any nature is proposed on or near this bluff, it will be important to determine the safety
of such development as far as possible. It may be necessary to require mitigation of the
hazard or even to prevent the development from occurring.

WETLANDS: There are numerous pocketsseveral areas of wetlands and suspected wetlands within South Weber, the most prominent of which lies along the banks of the Weber River. These wetlands include sandbars, meadows, swamps, ditches, marshes, and low spots that are periodically wet. They usually have wet soil, water, and marshy vegetation during some part of the for a period or year round. Open space is also characteristic of an effective wetlandwetlands.

It is the intent of this plan that all<u>All</u> wetlands beare considered sensitive lands. Therefore, any development occurring where wetlands are on suspected shall be or verified wetlands are required to comply with the permitting process of the Army Corps of Engineers, if it is concluded (in a report acceptable to the Corps of Engineers) that jurisdictional wetlands will be impacted.

HIGH WIND: High winds blow consistently out of the Weber Canyon and contributecontributing to the fugitive debris from the gravel pits. The design standards in high wind areas of the Citycity must account for the amount and level of wind.

FIRE: The Citycity is almost entirely nearly surrounded by wildland, creating large areas of wildland/urban interface with some sections of the city completely intertwined with interface. This creates a high fire hazard and requires requiring building codes to employ the wildland/urban interface standards. The Citycity should encourage developers and residents to follow Utah state guidelines for hazard mitigation in the wildland-urban interface.

STEEP SLOPES: Steep slopes are found along the south bench area of the City, alongcity, the foothill area of the Wasatch Mountains on the east side of the city, and at spotother locations throughout the Citycity. These slopes should be considered fragile from a development standpoint and will be required todevelopers must comply with the Sensitive Lands Ordinance (Ord 10-14). Building roads and subdivisions within them could these areas can cause environmental damage, destabilize hillsides, and create a hillside scar/eyesore, due to the necessity of resulting from needed cuts and/or fills to do so. There could be a great hazard of make the property developable. Stripping the land of vegetation may significantly increase erosion and flooding should denuding result from development efforts without any if mitigation efforts are not applied. These areas are also important to wildlife habitat areas for wildlife, including high value deer

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² Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989 Geologic Hazard Map by Bruce N. Kaliser, U.G.M.S., 1976

winter range. They These areas also represent a significant fire hazard to structures which might be tucked within the heavy vegetation located there. In addition, theseon or along steep slopes. These steep foothills are very provide an important view shed areas for residents as well as passers-by.and those traveling through. The mountains are such a prominent feature of the landscape that the eye is constantly drawn to them and their foothills. Should this landscape become scarred up due to any development, or for any other reason, it would be a significant reduction inimpact will likely reduce the community's overall quality of life.

These steep slopes are hazardous areas for development and are important community assets. They are ecologically fragile and should be protected as much as possible.

GRAVEL

often-GRAVEL PITS: Two large gravel mining operations are located on the east side of South Weber. The Staker Parson pit adjacent to and west of US-89 and north of South

Weber Drive, and the Geneva pit adjacent to and east of US-89 between the Weber River and Cornia Drive. These gravel mining operations create potential hazards due to the dust and sand that blows out of them duringas strong winds comingblow out of Weber Canyon. This The dust can be hazardous to breathe and creates a nuisance whereas it is deposited to the residential neighborhoods west of the pits. The City is and continue to work their collaboration with the operators to try and reduceminimize the amount of fugitive dust they create.

These mining operations have a limited lifespan due to depletion of the resource, although recycling of concrete and asphalt may extend that lifespan. the operations. Rehabilitating of steep slopes and disturbed soils as well as and mitigating any remaining hazardous conditions is critical before their operations ceaseterminate.

There has been a considerable amount of speculation over the years that thesethe pits might become recreational lakes oncewhen mining operations cease. Though an attractive idea, it does not seem feasible due to insufficient water rights, steep slopes and permeability of the soils. (Refer to "Feasibility Study for the Parsons Pit ASR and Recreation Facility", September 2014, prepared for Weber Basin Water Conservancy District by Bowen Collins & Associates, Inc.). 3

<u>I-84/US-89 HIGHWAYS</u>: Two major highways traverse the city-and are near. <u>Due to their proximity to</u> homes and businesses. <u>The, the</u> transportation of <u>all typesvarious</u> of goods and materials create <u>the</u> potential for accidents, spills, and hazardous material incidents. Both highways contribute to potential economic development in South Weber.

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³ "Feasibility Study for the Parsons Pit ASR and Recreation Facility", September 2014, prepared for Weber Basin Water Conservancy District by Bowen Collins & Associates, Inc.

DAVIS & WEBER COUNTIES CANAL; The canal traverses the length of the Citycity from east to west through residential neighborhoods, open lands, and hillside. The open nature of sections of the canal present potential danger if the water were to flood into the city or contribute to slope instability and slides. Deterioration of the canal may pose a hazard and lead to a canal break, like what occurred in Riverdale in 1999 along the same canal.

NOISE HAZARDS: Hill Air Force Base (HAFB) sits located directly south of the city at the top of the bluff previously discussed. Aircraft times, aircraft flying over South Weber can cause annoying significantly increased levels of noise. In its Air Installation Compatible Use Zone (AICUZ) report, the Air Force designates specific zones where noise may cause a negative impact to the quality of life. These noise zones are produced by a computer model which takes many variables into account such as, including the types of aircraft being flown, fight, flight paths, frequency of flights and time of flights. These noise zones are 65-70 Ldn, 70-75 Ldn, 75-80 Ldn, 80-85 Ldn and 85+ Ldn. Ldn is a unit of noise measurement roughly equivalent to decibels but with other weighted factors taken into account.considered. The last officially adopted most recent official AICUZ report was published in 1993. Noise contours were updated in 2006 using a Department of Defense (DOD) contract. There is a new AICUZ study currently under way subsequent to updated the noise contours in 2006. With the recent arrival and ongoing operations of the F-35 aircraft, a new AICUZ study is under development. Preliminary noise modeling indicates a dramatic reduction in the noise impact to South Weber. -This is not, however, due to a result of a reduction in actual aircraft noise, but rather in due to the use of a more sophisticated new computer model than has been used in previous studies. . The F-35 aircraft is actually 35s are noisier than the F-16 previously modeled. Anecdotal evidence stationed at the base. Despite the initial results, feedback from residents would indicate an increase in aircraft noise has increased since the arrival of the F-35.

This creates somewhat of a dilemma for the City. Land-city. The noise zone has significantly affected land use planning for the past 40 years has been greatly affected by these noise zones. Previous studies have indicated indicate a major portion of the City wascity lay within the 75 Ldn noise contour, the threshold noise zone for restricting land uses. If the preliminary noise modeling is eventually adopted as part of the Official AICUZ report, it will show virtuallyessentially no land within South Weberarea in the city is affected negatively impacted by noise from HAFB aircraft. Yet, during the midnineties 1990s, the State of Utah purchased easements on most of the properties that were within the 75 Ldn noise zone that severely restricts which significantly limits development on those properties. Even These easements will remain if place even if the preliminary noise modeling becomes official and the modeled noise impact to South Weber is largely eliminated, those easements will remain in place. It is the. These easements that will continue to affect South Weber-land use planning, rathermuch more so than the modeled noise zones.

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Also, history teaches us that As technology advances, it's anticipated the type of aircraft flown out of stationed at HAFB will most likely change again as the currently operating current aircraft age beyond their usefulness. It is, therefore, felt that the best are phased out. The recommended course of action is to continue to utilize the noise zones that are currently officially adopted and upon which our historical land use planning has relied. This will serve to protect the residents of South Weber from undue noise impacts and will help protectsupport the mission of HAFB, a very important economic generator and job provider, as that mission evolves. It is therefore part of the local economy. It is recommended that no residential development of any kind-be allowed within the 75+ Ldn noise zone as it is currently adopted even should the noise zones officially change in the future.

ACCIDENT POTENTIAL: Anywhere that there are regular over flights of aircraft, there exists a higher than average degree of potential for an accident involving aircraft. This is certainly true in South Weber's case but there is an area where such potential is particularly high. The same AICUZ study discussed above designates "Crash Zones" and "Accident Potential Zones." within the city limits. The Crash Zone is the area immediately off the north end of the runway and. The Accident Potential Zones (APZ) extend outwardnorthward along the flight path from that. The APZ 1 which is, adjacent to the Crash Zone on the north end of Hill's runway, overlays the very west end of South Weber.

Careful consideration should be given to any development proposals in this area. Residential development in this area should be prohibited. -Agriculture and open space should beare encouraged in these zones as much as possible.

 HILL AIR FORCE BASE ENVIRONMENTAL IMPACT; Isolated areas of shallow groundwater and surface water in the southwest portion of South Weber are contaminated with low levels of various chemicals resulting from former activities at Hill Air Force Base (HAFB). The areas affected by these former activities are known as OU's Operable Units (OUs) 1, 2, and 4, and are shown on plume maps available provided from HAFB.

Since the early 1990s, the area has been closely monitored as part of the federal Superfund (or CERCLA) program. HAFB continuously monitors OUS 1, 2, and 4 through remediations technology.

Since many contaminants evaporate easily, the chemicals can move up into basements and other overlying structures in the affected areas. -Drinking water hasis not-been contaminated.

As part of the federal Superfund program, the area has been intensely studied and monitored since the early 1990's. Remediation technologies have been implemented at OU's 1, 2, and 4, and HAFB measures the performance of those technologies

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continuously. In general, off-Base contamination in South Weber City has been identified.

Areas of known underground-contamination are typically-identified using plume maps-(See Sensitive Lands Map #5). When using these maps, it is important to note that plume boundaries are inexact and are based on available data. The plume images generally illustrate the maximum extent of groundwater contamination that is above the clean-up level imposed by the regulatory (CERCLA or "Superfund") process for the most widespread contaminant.

Planners, developers, property owners, and residents are encouraged to seekcan obtain additional information from reliable sources including the following:

- ☐ HAFB Restoration Advisory Board, www.hillrab.org
- ☐ HAFB Environmental Restoration Branch, (801) 777-6919
- □ State of Utah, Department of Environmental Quality, (801) 536-4100

Development in the <u>vicinityarea</u> of <u>this</u> contamination should be conducted in a manner that minimizes chemical exposure. Building requirements could include prohibiting basements, requiring field drains, adding vapor removal systems, etc. Builders should be aware of alternate building standards <u>that mayto</u> mitigate potential hazards from vapor or ground water contaminates. Those living or planning to live above or near the areas of contamination need to familiarize themselves with this information, be aware of possible issues <u>orand associated</u> health problems, and be accountable for their own health and safety <u>programs</u> after studying all the available records.

SECTION 3: LAND USE GOALS AND PROJECTIONS

This section discusses the various recognized major land use categories and various other important factors impactingthat may affect the future of South Weber. Citizen recommendations and sound planning principles are integrated with physical and cultural constraints to project the most beneficial uses for the various areas of the community. In most instancescases, these recommendations are general in nature and will be subject to refinement by the Citycity as proposed changes in land use or zoning are made.

Projected Land Use Map #1 shows specific locations and information concerning projected land uses. Please note that, there is no date proposed at which time these projections should be realized. It is felt that too manyMany variables are involved in determining when these things will occur to make accurate predictions it difficult to predict future use.

(See Projected Land Use Map #1 for more detail on the recommendations of this Section.)

AGRICULTURE, RURAL CHARACTER AND OPEN SPACE:

Agriculture, the foundation upon which South Weber was built, is still important to the community, but perhaps in a different way than it was originally. It is difficult to say that agriculture is a thriving industry upon which many depend for their livelihood. If the agriculture industry can survive, ithistorically. Agriculture will always be a welcome part of the community. If it fails If agricultural use significantly declines, other means must be used to preserve sufficient open space to provide the rural feel ofto the community. The Citycity should take measures to protect existing agricultural practices by not enacting restrictions on these practices its use due to encroaching residential uses.

One of the problems associated with the preservation of rural character/agriculture is that rural character is a A goal of the city and community goal while the property creating is to keep the rural feel of South Weber. One challenge with this character is individually is the remaining agricultural lands are privately owned and it is by the individual's grace that the use is maintained. A landowner's prerogative may differ with the community's goal. In South Weber and regionally, surrounding areas, high land values are too high for land to be purchased fordeter agricultural purposes. uses. Children and grandchildren of agriculture-based families are, largely, primarily seeking careers outside the family business. This has created a situation where there areof agriculture. As a result, aging farm owners and have no one to take over the farm when current owners can no longer work. It has become impossible to operations upon retirement. It is difficult to preserve farmland except by extraordinary means, such as government purchase of the agricultural lands for preservation purposes. Such

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extraordinary means is felt to be out of the realm of possibility for This is not a realistic option to preserve farmland in South Weber. Instead, the CityThe city should try to create examine creating incentives for landowners/developers to preserve key pieces of open space, thereby preserving to preserve the desired effectrural feel of agriculture, if not the industrycommunity.

Natural open space is also a veryan important asset to the community. For the purposes of this plan, open space is defined as undeveloped land with few or no structures which provides and allows residents with the ability to move about or view large outdoor areas, to experience nature, to retreat for recreate in a safe and peaceful outdoor experiencesetting, or which can be used for organized recreational activities. (See Recreation Section for more on this subject). Some of the valued open spaces within South Weber are the Weber River corridor, wooded and open areas along I-84, the steep hillsides above and below the Davis and Weber Canal, and the steep and wooded hillsides on the east side of the Citycity adjacent to the Forestforest lands.

Since it is beyond the City's capabilitycity's resources to purchase property for the purpose of maintainingto maintain a rural character or preserve open space, other methods should be used; such as, the City making. The city should make every effort not to interfere with, or allow adjacent land uses to interfere withinhibit, ongoing agricultural pursuits, and should consider annexing hillside property adjacent to current city boundaries, and potentially offeringconsider incentives to develop properties with large amounts of open space, particularly open space that is specifically available for public use.

RESIDENTIAL:

The existing residential development patterntrend in South Weber is largely single-family, but there have been units. In recent years the city has seen a few multi-family developments built-in recent years. This patterntrend of mostly single-family residential development on moderate size lots is an acceptable and desirable trend to maintain, provided that some areas of open space are preserved for community character reasons. It would be beneficialis advantageous to encourage variety in lot size and housing types so thatto allow the City cancity to accommodate residents of all ages, lifestyles, and household income levels.

Multi-family residential areas should be spread out as much as practical so that to minimize any associated impacts are reduced in any given area, keeping in mind that they. Multi-family residential areas should be located where they have direct access to collector or arterial roads. These multi-family residential areas could be acceptable if adequate protections or buffers to nearby lower density housing are incorporated included in the development.

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It is <u>also</u>-important to reserve adequate <u>areaspace</u> for moderate income housing which <u>will</u>, in <u>today's housingthe current</u> market, <u>will</u> take the form of multi-family residential areas (See <u>most recently adopted</u> Moderate Income Housing Section).

The Mixed-Use Overlay is a zoning designation that allows multi-family residential development in conjunction with commercial development. There are two areas within South Weber that are considered possible locations where mixed use developments would be acceptable, if such development is designed in such a way as to be compatible with surrounding land uses. Those two areas are near the I-84 interchange and the US-89 interchangePlan on South Weber Drive west of Highmark Charter School.City website).

The following are graphical representations of the current densities allowed in residential zones. *For comparison purposes, each block of land represented in all the graphics is 5 acres.*

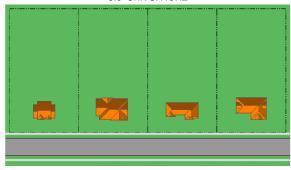
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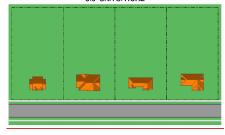
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699 700 1. Very Low Density allows 0.90 dwelling units per gross acre⁴ or less.

VERY LOW DENSITY RESIDENTIAL (AGRICULTURAL ZONE) 0.9 UNITS/ACRE



VERY LOW DENSITY RESIDENTIAL (AGRICULTURAL ZONE) 0.9 UNITS/ACRE

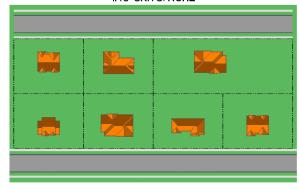


2. Low Density allows 0.91 to 1.45 dwelling units per gross acre.

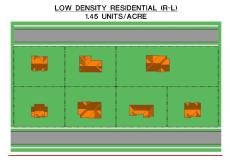
boundaries will be included.

⁴ Gross acreage is defined as all property within a defined area including lots, streets, parking areas, open space, and recreational uses. For the purposes of calculating new development densities, all area within the development

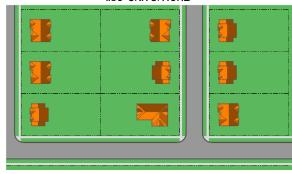
LOW DENSITY RESIDENTIAL (R-L) 1.45 UNITS/ACRE



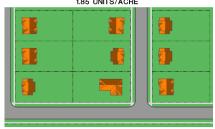
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LOW MODERATE DENSITY RESIDENTIAL 1.85 UNITS/ACRE

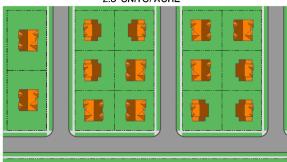


LOW MODERATE DENSITY RESIDENTIAL 1.85 UNITS/ACRE

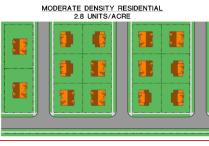


4. Moderate Density allows 1.86 to 2.8 dwelling units per gross acre.

MODERATE DENSITY RESIDENTIAL 2.8 UNITS/ACRE

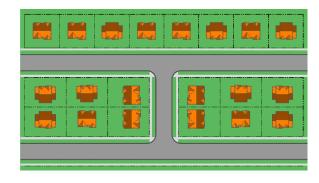


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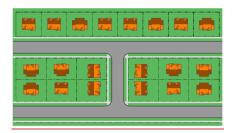


5. Residential Patio allows 2.81 to 4.0 dwelling units per gross acre.

RESIDENTIAL PATIO 4 UNITS/ACRE

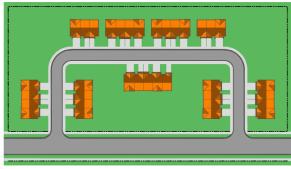


RESIDENTIAL PATIO 4 UNITS/ACRE



6. Multi-Family allows 4.1 to 7.0 dwelling units per gross acre.

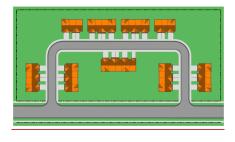
MULTI-FAMILY RESIDENTIAL (7 UNITS/ACRE) 35 TOWNHOMES WITH SMALLER PRIVATE STREETS



MULTI-FAMILY RESIDENTIAL (7 UNITS/ACRE)
35 TOWNHOMES WITH SMALLER PRIVATE STREETS

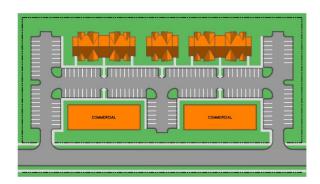
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7.—Mixed-Use Overlay allows residential dwelling units in conjunction with commercial uses. The density of residential uses is controlled through restrictions on building height, setbacks, open space and parking requirements.

MIXED USE



* Gross acreage is defined as all property within a defined area including lots, streets, parking areas, open space, and recreational uses. For the purposes of calculating new development densities, all area within the development boundaries will be included.

These dwelling densities have been incorporated into the color-coded Projected Land Use Map (Map #2). These recommended dwelling unit densities are intended to beas a guide and recommended densities for the given colored area. Zoning requests or development approval requests for lower densities than that recommended are always acceptable in terms of their density. Densities greater than those contained on the Projected Land Use Map may be granted in exchange for such amenities as trails, buffers, etc. as deemed in the best interest of the city. The Zoning Ordinance has been structured so that a particular specific residential zone corresponds with each of the density categories and the maximum density allowed within that zone falls within the range described above.

MODERATE INCOME HOUSING:

See the most recently adopted South Weber Moderate Income Housing Plan-on the City website at www.southwebercity.com.

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INDUSTRIAL:

Current industrial uses are limited to gravel mining operationspits, a few areas nearbynear the gravel operationspits, and a few businesses scattered throughout the community. It is recognizedAs previously noted, the mining operations have some negative impacts to the community. We also acknowledge that the pits also provide a substantial monetary benefit to the community and that resources extracted by the gravel pits are important to the health and growth of the area in and around South Weber. It is also recognized that these mining operations have caused negative impacts to the community.

It is recommended that the industrial area currently located on Cornia Drive be officially designated as such and that it be expanded to both sides of the road.

COMMERCIAL:

Existing commercial developments are very limited to a few businesses near the South Weber Drive/US-89 interchange. The smallPrevious businesses that were in the commercial district near the center of town have goneare out of business.

It is very important For the convenience to residents and the financial health of the City and convenience of residents to encourage more commercial businesses to locate in South Weber. Newcity, it is recommended that appropriate commercial development should beis encouraged. The area in the vicinity of the US-89/South Weber Drive interchange so that traffic has minimal impactis the primary area designated for commercial development, thus limiting commercial impacts to residents of the area. The land available for commercial development city should protect the land near the interchange should be protected for future commercial purposes and not allowed to develop in less beneficial waysdevelopments. The Citycity has rezoneddesignated all the land shown on the Projected Land Use Map as commercial in the vicinity of the US-89/South Weber Drive interchange, to the as Commercial Highway zone as a method of protection. Development in this area should be encouraged to be of theto encourage commercial development there. All retail type and uses that provide locally needed goods and services should be encouraged.

Other commercial development should be <u>encouragedsupported</u> in the vicinity of the I-84/Old Fort Road interchange. Development of this area should be done in a manner that does not <u>undulynegatively</u> impact <u>the neighborhoods</u>urrounding <u>neighborhoods</u>.

Care should be given to any commercial development adjacent to a residential or planned residential area. There should be a \underline{A} buffer between the two land uses which reduces the negative impacts of the commercial development as much as possible is strongly encouraged.

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Design standards for commercial development <u>have been establishedexist</u> to <u>assure someensure</u> compatibility and <u>a</u> sense of community among various potential commercial enterprises.

The City has identified specific areas that may be suited for both residential and commercial development as a combined planned project. The City is willing to consider mixed use developments in these areas that are compatible and consistent with the character of the community.

RECREATION:

There are 61 acres of developed park in several locations throughout South Weber. In addition to this park space, are six acres in the school grounds and the City owned Posse Grounds. The National Recreation and Parks Association recommends a total of 25 acres of open space per 1,000 population as a standard. Ten acres of each 25 acres should be developed recreation areas. The rest of the acreage could be in stream corridor or other less developed open space. Following this standard, South Weber should have 70 acres of developed recreation space for the current population. If the community reaches its projected population, it should then have 130 acres developed for recreation.

South Weber city currently maintains recreational facilities at the following areas: Byram Estates Holding Pond, Canyon Meadows, Cedar Cove, Central Park, Cherry Farms, Nathan Tyler Loock Memorial, and the Posse Grounds. The city also has several grassed detention basins that function as park space.

Additional development of recreational spaces should be included in budgets and parks improvement plans, before new parks are developed. The city should continue to use grassed detention basins as park space as they are created with additional development.

The presence of the Weber River on the north boundary of the Citycity presents an opportunity for a river recreation corridor reaching from Morgan County through South Weber into Weber County and which would be of regional interest. The Wasatch National Forest to the east of town-also presents abundant recreation possibilities which are important to residents of South Weber and many others.

There are approximately 160 acresThe Trails Foundation of the Weber River Corridor in South Weber. Since the Weber River Recreation Corridor would be a regional type facility, it should not be the sole responsibility of the City to develop this facility. Weber PathwaysNorthern Utah, a private non-profit organization, has been very active in securing access rights and in constructing the Weber River Parkway Trail. South Weber should work closely with Weber Pathwaysthem and others in securing additional access, extending the trail, making improvements and improving and maintaining existing facilities. ThisThe river corridor should be protected as a veryan important recreational

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 venue<u>resource</u> in South Weber and as <u>important_valuable</u> wildlife habitat. Currently there are only three access points to the Weber River trail in South Weber. One is at the mouth of Weber Canyon; one is where the River goes under I 84 known as Fisherman's Access and the other is just east of the Adams Avenue/Cottonwood Drive intersection. Additional access near the City's population center is essential as is the development of a public parking and river access area at the mouth of Weber Canyon.

As development along the east bench area occurs, the <u>Citycity</u> should <u>try to secureensure that</u> public<u>has</u> access to the National Forest. The <u>Forestforest</u> provides hunting, hiking, mountain biking, and nature appreciation opportunities different from other recreation sites. It is critical to maintain <u>public</u> access to these public lands.

South Weber shouldcan become a more bicycle friendly by considering addingcommunity. The city should consider areas to create bicycle lanes to all new roads and by connecting City parks with bicycle lanes and trails. The possibility of a bicycle path along the Davis & Weber Canal should be explored. It may be possible to enter into a use agreement with the Canal Company. Liability to the Canal Company would be limited by Utah Code Annotated Section 57-14, Limitation of Landowner Liability Act.

Other recommendations for recreation development are that public Improved access from areas south of the canal be provided to the park on 2100 East St. north of the canal to Cherry Farms Park should be accomplished via a pedestrian bridge across the canal connecting the 2020 East holding pond to Cherry Farms Park.

There are recommended locations on the The Projected Land Use Map (Map #1), shows recommended locations for recreational use. They are only intended to indicate that, due to existing or projected residential growth in the area, it would be a good location for some type of public recreation facilities. There may be other areas suitable for recreational uses which are not designated on the map. Designation of a property in the recreational category is not meant to limit the use of the property exclusively to recreational use but is indicative of a special recreational resource which needs protecting or the resource may be lost. Other uses which are compatible with the development of the recreational resources will be considered on such properties recreational resource to protect.

INSTITUTIONAL:

The only current institutional uses in South Weber are schools and churches. Currently, South Weber Elementary School and the Highmark Charter School are the only schools in the community. The Citycity should assist the Davis School District in every way possible in locating any future school sites. This would help towill assure the most advantageous site for both the District and the City. city. The Citycity should also continue to be open to the development of additional church sites.

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SECTION 4: TRANSPORTATION

VEHICLE TRANSPORTATION:

In our vehicle oriented society one of the items having a great effect on the quality of our lives and on our ability to reach many of the goals stated to previous sections of this Plan, is the transportation system. In this Section we will look at This section outlines the existing state of the transportation system and what should be done provides recommendations to improve it to meet current safety needs and while meeting the demands of future growth needs. This plan does not attempt giveto provide exact locations of every local or residential access street in the City. What it will do iscity, but does look at all critical transportation routes, specifically concentrating on those that are City streets and over which the City has control. All city is the streets that aresteward of. Streets currently stubbed are shown with an intended connecting location so that all, thus informing any future development is aware of developers the City's city's intent for connecting streets (See Vehicle Transportation Map #5). In order to encourage connectivity between developments, cul-de-sacs or turnarounds are only to be-considered if topographic topography or other constraints prohibit the connection to a thru street. Temporary turnarounds must be provided at all stubbed street locations where a thru street is eventually planned.

It is important that all-major transportation routes through South Weber, whether city streets or state highways, are protected from unnecessary traffic "motion." Friction results mainly. Issues arise when too many driveways are allowed access directly onto a street, causingresulting in slower traffic to slow as vehicles maneuver in and out of the driveways. To reduce this motionconcern and to preserve the full functionality of these major transportation routes, the number of direct access driveways should be limited to as few as reasonably possible.

It is also important that <u>public</u> streets within the <u>City that serve the general public or that have no restrictions to ingress and egress by the <u>publiccity</u> be maintained in a reasonable and acceptable condition. To this end, all new roads developed in South Weber are public streets and <u>no private</u>. <u>Private</u> streets are <u>allowed</u>. <u>There should be somestrongly discouraged</u>. <u>Some</u> leeway <u>is</u> allowed in the design of public roads within planned unit developments, to allow more <u>creativityingenuity</u> in providing public improvements. <u>In that case</u>, the area of flexibility in the road standards should <u>comeThis can be done</u> in how park strips and foot traffic are handled.</u>

(See Vehicle Transportation Map #2 for more detail on the recommendations of this Section.)

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US-89 (Highway 89):

The State is currently in the beginning stages of a major widening and upgradingupgrade of US-89 that will turn it into a limited access expressway. The project is scheduled to have its The projects northern terminus atis the US-89/I-84 interchange. -The Citycity fully supports this project; however, this, though it will create some known issues that affect South Weber. -It will beis critical that direct access from South Weber Drive onto US-89 beis maintained infor both north and south directions. As US-89 transitions from a limited access facility to a restricted access highway in South Weber, it will likely create an increase in backup of northbound traffic. Currently the, traffic congestion on US-89 is somewhat spread out along the route south of South Weber due to the traffic lights found between South Weber and Farmington. With no more traffic lights, that, though northbound congestion will now all be concentrated sometimes occurs in South Weber when it hits cars stop at the traffic lights in Uintah Citycity.

WeThe city strongly encourages UDOT to swiftly plan on continuingconsider solutions to the increasing traffic near the US-89 widening and upgrading/I-84 interchange, anticipating additional slowdowns along US-89 once the expressway project through Uintah and into South Ogden where traffic disperses is completed.

The US-89 project creates an opportunity to install an underpass of some sort for the continuation of the Weber River Parkway Trail/Bonneville Shoreline Trail (BST). -This will beis critical to the connection of extension of the Weber River Parkway Trail to the mouth of Weber Canyon, thus connecting the BST in Davis County with the BST that in Weber County and extending the Weber River Parkway Trail all the way to the mouth of Weber Canyon as in the plans for both. Funding for this underpass has been in doubt.

The City is highly supportive of this. The city strongly supports an underpass and should continue to encourage its completion in every possible way.

1900 EAST STREET:

1900 East Street is an extremely important collector road. It has a serious safety hazard at approximately 7550 South—where. Here it traverses a steep bluff. The bluff both which reduces sight distance at the intersection with 7600 South St. and encourages traffic to speed as cars travel north down the hill. It should be a priority to evaluate the possibility to mitigate this safety hazard.

The correction of, or reduction of, this safety hazard, if possible should be a priority for South Weber road projects.

SOUTH WEBER DRIVE (State Route 60):

South Weber Drive, a <u>State controlled road</u>, is an arterial street and which serves as the transportation backbone of the community, however, there are. It is important to note

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that numerous homes fronting on it which reduces front the road somewhat reducing its effectiveness as an arterial somewhat. This road also is a State controlled facility artery. It is also anticipated that the road will someday need to be widened from the current 66 ft.-foot right-of-way (in many locations) and the City). The city should continue its current policy of requiring curb and gutter of all new development along this road. Widening of the road should include sufficientenough room forto add bike lanes. It may already be The road is wide enough forto add bike lanes in the eastern part of the City and the striping of city. The city should pursue adding these lanes should be pursued by the City. Access to this road should be limited as much as possible to protect its arterial status and usage. This should be done in conjunction with UDOT standards—for access onto a State Road.

Traffic analysis Analysis indicates traffic signals will eventually be needed at the intersections of South Weber Drive with 1900 East and 2100 East. The Citycity should encourage UDOT to install a-traffic lights at these locations as increases insoon as traffic warrantwarrants them.

OLD FORT ROAD:

Old Fort Road is intended to be a minor collector road that is roughly a frontage road to I-84. South Weber has already nearly completed construction of with limited access. Currently, the first phase of the road is constructed on the west end of this new collector road that will runwhich runs eastward from 475 East, utilizing the old alignment of 6650 South past the Posse Grounds. -This road will eventually continue eastward through some of the farmlandsfarmland near the freeway.

_It is believed that this new roadway will also provide increased opportunity for commercial development near the I-84 interchange by establishing direct access to that site from the interchange.

7600 SOUTH STREET / 1550 EAST STREET:

A high priority road project should be to connect (plat and construct) the remaining portion of 7600 South that. Presently, this is not currently dedicated as a public right-of-way (approx. 250 ft.) in order to provide that this street becomeand connection will make this a through street. This should all be developed with standard street improvements and a 60 ft. right-of-way. This road is necessary to provide a more direct and much safer route to the elementary school, as well the as central part of the city and South Weber Drive.

6650 SOUTH STREET / 475 EAST STREET:

6650 South St. is a very narrow street with existing houses fronting it, some of which are not set back very far fromwere built extremely close the edge of the asphalt-Currently the road has a, which would not happen if these houses were constructed

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today. A temporary dead-end exists at the west end of the houses fronting it. As properties north of 6650 S.South continue to develop an alternate east/west route (already begun) should be established to take all but local traffic off this substandard road. Only minimal widening and improvement of the road should occur between 475 East and South Weber Drive due to feasibility challenges.

475 East Street is currently the main route from South Weber Drive to I-84. As development of the west end of town occurs, it is imperative important that most of the majority of traffic in that area find an alternative route to 475 East Street. -The development of Old Fort Road. will accomplish to the east and the eventual extension of Old Maple Road to the west are steps to accomplishing this goal.

VIEW DRIVE:

View Drive currently dead ends on its east end at approximately 2370 East. In order to To facilitate better traffic flowsflow in the area, this road should connect through to 7800 South. -This should be done by developers as adjacent properties are developed. It is important, given Due to the narrowness of 7800 South, it is important that strong consideration be given to the public's safety as road connections and improvements are made to the streets in this area.

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TRAILS

SECTION 5: ACTIVE TRANSPORTATION

A recent survey conducted by Utah State University on recreational activities and programs indicatedindicates trails were the number one priority of South Weber residents. In order to promote the health and general welfare of the citizens of South Weber, it is the intent of the Citycity to develop a network of non-motorized trails throughout the community. These trails should be readily available accessible to all residents and others so farmuch as possible with trailheads and access points located all throughthroughout the city.

Trails should provide a variety of walking, jogging, running, biking and equestrian experiences through use of by utilizing different widths, surfacessurface material, and degreesdegree of difficulty. Trails should generally be off-street, and not sidewalks in the street right-of-way. -There may be locations where trails and sidewalks are coterminousconcurrent for a short distance where other options are not practical. Where potential trails cross private property, the Citycity should work with landowners to protect property rights and provide incentives to allow the trail to be established on their land. Specific trail recommendations follow.

(See Active Transportation and Parks Map #3 for more detail on the recommendations of this Section.)

BONNEVILLE SHORELINE TRAIL:

The Bonneville Shoreline Trail (BST) is a regional trail <u>based along the high-water level</u> <u>of ancient Lake Bonneville</u> conceptually traversing the entire

Wasatch Front and extending into Cache County approximately along the high water level of ancient Lake Bonneville. A portion of this trail runs along the foothills east of the Citycity at approximately 52005,200 ft. elevation. Though most of this trail liesis outside theof city boundaries, it is nevertheless of a great importanceasset to the residents of South Weber.

_The <u>Citycity</u> should <u>cooperate</u> collaborate <u>with</u> and encourage Davis County and <u>othersother stakeholders</u> to complete the trail.

This trail should be constructed at approximately 4 ft. in width and have a natural material surface. Special care to reduce impacts and keep grades manageable will need to be taken inwhen crossing Corbet Creek and other ravines. At some point is encouraged that the trail be located above the

Weber Basin Job Corps-this. This trail needs to transition from the 52005,200 ft. level to the proposed Weber Canyon Trailhead just above river level at the mouth of the canyon.

This trailhead will support and provide cross access to two other trails, the proposed Canal Trail and the proposed-Weber River Parkway Trail Trails.

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WEBER RIVER PARKWAY TRAIL:

The <u>proposed</u> Weber River Parkway Trail is <u>proposedan</u> extension of an existing trail in Riverdale and South Weber currently terminating at Cottonwood Drive. —In the Cottonwood <u>driveDrive</u> area, the trail will <u>be located in the arearun</u> between Cottonwood and I-84 due to the existing residential lots that back onto the river. From the bend where Cottonwood <u>Dr.Drive</u> crosses the river, the <u>proposed</u> trail will run along the south bank of the river between the river and I-84.

Some of the Multiple property involved owners hold the land where the trail is privately owned, some by proposed, including UDOT, the Utah Department of Transportation, some the Division of Natural Resources, Trails Foundation of Northern Utah, and some by Weber Pathways, private owners. The Citycity should workcollaborate with other interested groupsparties in securing the easements or rightrights-of-waysway for this the proposed trail. Due to the regional nature of this trail, it would be appropriate for is recommended an entity such as Weber Pathways to the Trails Foundation of Northern Utah be responsible for management and maintenance of the trail. South Weber and other affected cities should participate to some proportionate level in the maintenance costs.

It is recommended that the South Weber section of the trail be approximately 10ft 10 ft. wide with a compacted granular surface. It could be paved, with possible consideration to paving the trail at some point in the future, should that prove to be a wise course of action.

Pedestrian access from the Canyon Drive Trailhead at Canyon Drive and 1325 East across I-84 to the Weber River Parkway should be a high priority trail improvement.

CANAL TRAIL:

The Canal Trail is proposed to run adjacent to or on top of the Davis and Weber Counties Canal running the length of the Citycity on the south side. The Citycity should seek an agreement with the Davis and Weber Counties Canal Company and any private property owners along the route to allow public useaccess and development of the trail. Safety precautions should be used in designing a trail along open portions of the canal. The Citycity should also encourage Riverdale City officials to continue this trail throughin their city as wellcommunity.

This trail should be developed partly as natural surface trail and partly as a paved trail utilizing the existing maintenance road along the canal or directly on top of the canal where it has been piped sections. This trail should be paved to at least 10 ft. in width where it passes through residential areas from 2700 East to approximately 1550 East. The rest of the trail east of US-89 and west of 1550 East should be graded dirt with some possible surface stabilization where necessary.

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VIEW DRIVE TRAIL:

This proposed new trail shouldis proposed to extend from View Drive to South Weber Drive near the west side of the Highmark charter school property. This will better facilitate pedestrian access from the south to the school and commercial services in the area.

OLD FORT TRAIL:

This trail is intended to be a 10 ft. wide paved trail running from approximately 1200 East to near the west end of the City followingcity along the south side of I-84. -Special attention to safety will beis warranted at the trail crossing of Old Fort Road. This The stewardship of this trail should become rest with the responsibility of the City for maintenance and control. city. It is anticipated that the majority of this trail will be constructed by developers of adjacent property: will construct this trail. As these developments are proposed, the Citycity should seeensure that a continuous trail is established with a consistent width and surface material.

SOUTH HILLSIDE TRAIL:

This proposed trail is intended to begin at the Petersen Trailhead on the west, run south across the Canal Trail, turn eastward on the hillside, and run to the Pea Vinery Trailhead near 1900 East. It will continue to the west side of US-89 to connect with a trail from Layton.

OTHER TRAILS:

It is recommended that, if If the Staker-Parson Gravel Pit closes and becomes open to development, there should be it is recommended that a trail be developed through the property connecting 7400 South to the commercial area at the intersection on South Weber Drive and 2700 East. The City should develop linkage via trails or bicycle lanes to connect its various parks.

The city should consider developing trails and/or bicycle lanes to connect its various parks.

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SECTION 6: ANNEXATION POLICY PLAN

This section of the Comprehensive Plan, the Annexation Policy Plan, is set forth herein to comply with Section 10-2-400 Utah Code Annotated. This section generally sets forthidentifies areas the area that the City willcity may consider for annexation at some undefined point in the future. This section also and defines the criteria that will guide the city's decision to grant or deny future annexation petitions.

(See Annexation Map #4 for more detail on the recommendations of this Section.)

CHARACTER OF THE COMMUNITY:

South Weber is a community <u>somewhatto some extent</u> isolated from the <u>other</u> communities <u>around</u>surrounding it.

_This isolation is due to its geographic location in the Weber River drainage basin, eut off from other communities by the riverthe Weber River and freewayI-84 to the north, high bluffs to the south, the Wasatch Mountains to the east, and a narrowing band of land between the freeway and the bluff onto the west. This isolation fosters cohesiveness to the community which in turn-promotes friendliness among neighbors and a family orientedsafe, neighborly environment.

The

City city was founded, and until recent years, continued to exist on an agricultural base. economy. Agriculture is a diminishing land use but remains an important factor in the essencecharacter of South Weber. There is an emerging commercial center near the intersection of South Weber Drive and US-89 and a planned future commercial center near the I-84 interchange. -If build-out projections are correctaccurate, South Weber will always be a small city-and, hopefully,. With careful planning, the city will retain its charm and rural character.

NEED FOR MUNICIPAL SERVICES IN UNDEVELOPED UNINCORPORATED

AREAS:

The areas considered for annexation are located within the area-illustrated on the Annexation Area Map (Map #4). If annexed to South Weber, the purposethese lands would most-likely be to accommodate some type of development. This would require requiring full municipal services and possibly services provided bythose from Weber Basin Water Conservancy District, South Weber Irrigation District, and Davis School District. Infrastructure expansion—(i.e., water, sewer, and storm drain systems) could be extended into these areas on an as needed basis.

Financing <u>offor</u> infrastructure expansion would <u>mostlyprimarily</u> be <u>bornecarried</u> by <u>the</u> developers of these properties. There may be the need for the <u>Citycity</u> to participate in the financing <u>of</u> some facilities <u>which willto</u> improve service to existing development.

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	arious means. The Citycity may choose to use nprovement districts, bonding, or other means of pees of funding.
There are no existing developed area purchase of existing service systems	s within the expansion area, so adequacy or is not an issue.

TAX CONSEQUENCES OF ANNEXATIONS:

It is well known that property taxes from residential properties generally do not cover the full costs of providing-services provided to those residences. This means that, if allowed to develop strictly inresidents. If the development in these areas was limited to residential use, the annexation and development of these properties willwould result in an increase in the City'scity's financial burden of paying for the services required by the development.services. To help delay some of defray the increased tax burden, some of the proposed expansion area may be appropriately developed as a mix of commercial and residential uses.

It is <u>feltanticipated</u> that <u>future</u> development of planned commercial areas within the <u>Citycity</u> will produce enough tax revenues <u>thatto offset</u> remaining deficiencies in tax revenue from existing and potential future residential properties <u>will be offset</u>. The consequences of annexation of expansion areas, when <u>looked atconsidered</u> alone, will <u>be to increase</u> the tax burden of all <u>city</u> residences <u>within the City</u>. But, when <u>looked at in light ofconsidered with</u> potential commercial development, the entire <u>Citycity</u> should <u>seereceive</u> either a reduction in tax burden or an increase in quality and amount of services <u>offered byfrom</u> the <u>Citycity</u>.

INTEREST OF ALL AFFECTED ENTITIES:

Prior to adoption of this section of the South Weber General Plan, discussions were held with representatives of Davis County, Uintah City and Layton City. Other entities that may have an interest in the expansion areas include the The Davis School District which would be interested in how much of any annexation would be devoted to housing likely has interest in residential development and the resultantas it relates to an increase in student population. The Central Weber Sewer District may be impacted due to a possible increased sewage volume from South Weber. Some of these areas may also require services of the Weber Basin Water Conservancy District.

Sewer District may have an interest in expansion areas from the standpoint of how total sewage volume from South Weber may be increased. Some of these areas may benefit from services of the Weber Basin Water Conservancy District also.

All affected entities as defined in the Utah Code Annotated, Section 10-2-401(1)(a) may review the proposed annexation policy plan or any amendments thereto and may submit oral or written comments and recommendations to the Citycity. The Citycity shall address any comments made by affected entities prior to adoption.

URBAN DEVELOPMENT EXCLUDED FROM EXPANSION AREA:

The Utah State Code Annotated, Section 10-2-401.5 encourages all urban development within a close-proximity of a city's boundary to be included in that city's expansion area. There are no areas of urban development within a close-proximity to South Weber's boundary that are not already within an existing city except for that found on Hill

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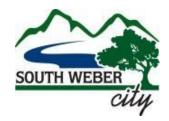
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1244	AirHAFB. Land within HAFB is not under the jurisdiction of South Weber even if it were
1245	within the city limits; therefore, none of that urban development was included in the
1246	expansion area.
1247	Force Base. Land within HAFB. would not be under the jurisdiction of South Weber even
1248	if it were within the City limits; therefore, none of that urban development was included
1249	in the expansion area.
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South Weber City General Plan Update 2020



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INTRODUCTION

South Weber City has experienced rapid growth and continues to transform from primarily an agricultural to a residential community. Included in this growth is the first significant commercial development in decades. Along with this, the development community continues to press for higher density housing in residential areas. This growth, both residential and commercial, along with the loss of agricultural areas, continues to change the character of the city.

South Weber City recognizes the need to regularly reevaluate planning and respond to current issues and trends. The city updated the General Plan in 1996, 2001, 2006, 2007, 2010, and in 2014. In 2019, the City Council tasked the Planning Commission to once again review and recommend updates of the General Plan. During this most recent update, city leaders and staff strived to obtain citizen input and to incorporate feedback into this update of the General Plan as possible.

As with previous updates, this version of the General Plan builds upon and enhances previous plans by incorporating contemporary data and current thinking. By nature, the General Plan is a living document, subject to revision and change with the intention to guide planning efforts now and into the future.

MASTER GOAL

Appropriately managing growth is a key focus of this plan. Between 1980 and 1990 South Weber's population increased by 82 percent, growing from 1,575 residents to 2,863. The next decade, the 1990s, saw a 49 percent increase, bringing the total population in 2000 to 4,260. The 2000s saw the population grow to 6,145 by 2010. The 2017 estimates place the population of the city at 7,310 residents. This growth has resulted in major changes in the character of the city. A primary goal of the city is to maintain a portion of its historic rural character, while acknowledging that agriculture plays a minimal role in the current and future economic base of the community.

Even though the character of the community is changing, South Weber's geographic location buffers the community from surrounding urban areas. Nestled in the Weber River drainage basin, the community is separated from neighboring cities by I-84 and the Weber River to the north, high bluffs to the south, the Wasatch Mountains to the east and a narrow band of land between the freeway and the bluff to the west. This geography gives the community a distinct advantage in maintaining a clear identity as it continues to grow. Though the city still has area that can sustain growth, the city will likely remain a small, distinct community.

As the city continues to grow, South Weber should vigorously pursue the retention of the small-town charm that is its hallmark. City officials, staff, and residents should work to maintain a safe and neighborly environment and promote a network of trails and bike paths for the good of its residents. Located at the mouth of Weber Canyon, South Weber is positioned to be a gateway to northern Utah recreation. This provides the city opportunities to capitalize on local recreational activities. The city should seek ways to promote itself as the **Gateway to Northern Utah Recreation.**

The city should frequently consult the principles contained in the Wasatch Choices 2050 plan as adopted by the Wasatch Front Regional Council. This can be found at www.envisionutah.org.

SECTION 1: CITIZEN INVOLVEMENT

Participation and input from residents are important to ensure a General Plan that reflects the attitudes and desires of city residents. For this document to be an effective planning tool, the public needs an opportunity to provide feedback on the proposed contents prior to adoption. To facilitate this, the city made the first draft available online where residents could view the draft and leave feedback. The city held two open houses to allow residents and property owners the opportunity to see detailed maps, ask questions of City Staff, and submit written comments. The city also solicited feedback through an online survey made available to residents. Additionally, residents were invited to several public joint work meetings of the Planning Commission and City Council where the General Plan was the only agenda item. The city collected, organized and incorporated much of the feedback into a revised draft which was also published online and open for comment. Prior to its adoption, the General Plan was the topic for an official public hearing held before the City Council.

SECTION 2: EXISTING ENVIRONMENT

It is important to analyze the existing characteristics of the community — land use, population, development limitations and opportunities — when undertaking any planning effort. By obtaining a full understanding of the current South Weber community, we can better understand and prepare for its future.

LAND USE:

Historically an agricultural area, South Weber has transferred into a predominantly residential community. Agricultural land that once provided the rural small-town character is being developed, primarily into housing. The community is shifting away from preserving agricultural land to ensuring there is enough open space for adequate recreational opportunities. Additionally, there is a focus to promote South Weber as a gateway to many outdoor recreational opportunities, with specific attention given to Weber Canyon and the Weber River.

South Weber has seen its first commercial development in many years. These commercial enterprises provide much needed services to residents. There are a few industrial type land uses, primarily the sand and gravel mining operations in the northeastern area of the city. A few construction companies, self-storage complexes, and one significant manufacturing business add to the South Weber economy. The gravel pits are a source of constant frustration to adjacent residents. However, the city has worked with the Staker-Parsons gravel pit operators to significantly lessen nuisances caused by its operations. It is believed these measures are reducing negative impacts to neighboring properties. There is indication that one gravel pit may be nearing the end of its production as a mining operation.

The city is also home to several institutional uses including four churches, a recreation center, an elementary school (comprised of two main buildings and multiple modular classrooms), a charter school, a fire station, and a city administration building. One institutional use that impacts the city is the Weber Basin Job Corp whose campus neighbors the city to the east just outside the city boundary. Five developed neighborhood style parks, an outdoor equestrian arena (known locally as the posse grounds), and a 4 ½ mile section of the Weber River Trail comprise the major developed recreational uses.

POPULATION:

One of the major factors contributing to changes in the community is increased population. As population rises so does the amount of land devoted to residential use.

The demand for municipal services – police, fire, water, sewer, etc – increases, creating strain on city resources. It is impossible to predict changes in the population, but we

can get an idea of the final buildout population through making some reasonable projections by analyzing past growth.

As of January 7, 2020, new population projections were generated for South Weber based on population estimates by the U.S. Census Bureau and the University of Utah Gardner Policy Institute for 2017. At the end of 2017, South Weber had **1,878 lots or dwelling units**. Add to that the number of residential lots/units approved since 2017, plus the **382 lots or dwellings** that applied for approval or that presented concept plans as of January 7, 2020, and the current **total existing, approved or proposed dwelling units is 2,260.**

If we assume that most vacant land remaining in the city will be developed, with limitations on some land, it is possible to estimate the potential population growth of South Weber. An analysis of vacant developable lands determined the total area in each residential density category and the number of dwelling units (D.U.) each could generate. For each density category the total number of acres of vacant land was decreased by 10 percent to allow for inefficiencies in platting of lots and odd shaped parcels which may result in fewer lots than the zone allows. The analysis follows:

1. 7.04 ac. in Very Low Density $-10\% = 6.34 \times .90 \text{ D.U./ac.} = 5 \text{ D.U.}$

2. 45.46 ac. in Low Density $-10\% = 40.91 \times 1.45$ D.U./ac. = 59 D.U.

3. 207.46 ac. in Low-Moderate Density $-10\% = 186.71 \times 1.85 \text{ D.U./ac.} = 345 \text{ D.U.}$

4. 188.26 ac. in Moderate Density $-10\% = 169.43 \times 2.8$ D.U./ac. = 474 D.U.

5. 16.88 ac. in Residential Patio $-10\% = 15.19 \times 4 \text{ D.U./ac.} = 60 \text{ D.U.}$

6. 4.34 ac. in Multi-Family $-10\% = 3.91 \times 7 \text{ D.U./ac.} = 27 \text{ D.U.}$

7. 2.91 ac. in potential Mixed-Use x 25 D.U./ac. = 72 D.U.

Total Dwelling Units on Vacant Land = 1,042 D.U.

Add 2,260 existing and approved dwellings with 1,042 potential dwelling units on vacant land and arrive at a potential build-out dwelling unit count of 3,302. The most recent persons per household number for South Weber is 3.89 based on Gardner Policy Institute and 2017 U.S. Census estimates. Multiply that by the build-out dwelling unit count and you arrive at a **build-out population of 12,844**. At an average growth rate of 3 percent per year, build out will take approximately 20 years.

ENVIRONMENTAL CONDITIONS:

There are several known natural and human caused environmental hazards in South Weber. Natural hazards include earthquakes, fire, high wind, flooding, and landslides. Human caused hazards are associated with the two gravel pits, the Davis and Weber Counties Canal which runs the entire length of the city from the east end to the west end with potential for flooding. Noise, accident potential from low flying aircraft, and toxic waste disposal sites all originate from Hill Air Force Base, which borders the city on its south side to the west. Proximity to US-89 and I-84 provide and increase risk as personal and commercial traffic increases.

It is critical that any environmental hazards are mitigated on properties where they exist prior to development. It is recommended that any proposed development within the areas identified on the Sensitive Lands Map #5 be required to mitigate potential environmental hazards in accordance with the Sensitive Lands Ordinance (Ord. 10-14). If this is not possible or feasible, some types of development may not be permitted.

 EARTHQUAKES: The Wasatch Fault runs through the east end of the city in an area envisioned for future annexation. The fault is not a single fissure in the earth's surface, but a series of several faults running in a north/south direction. So far as these fault lines have been identified, they are mostly located in fields and affect very few existing structures directly. The Weber Basin Job Corp is the only development known to have fault lines running through it.

As development pressure increases for the area between US-89 and the mountains to the east, it will be imperative to locate any future structures away from these fault lines.

FLOODING: The Federal Emergency Management Agency (FEMA) has identified the Weber River, the northern border of South Weber, as a potential flood source to low-lying lands adjacent to the river. Notwithstanding several dams along its course the river can still flood due to melting of a high snowpack that may exceed the capacity of the reservoirs. Localized heavy rain or landslides which could dam the river may also cause flooding. FEMA has produced Flood Insurance Rate Maps (FIRM) which identify potential flood areas. FEMA does not identify any other potential flood source.

As development occurs, additional hard surfacing creates the potential for localized flooding resulting from heavy rain and excessive snow melt. It is recommended the city continue to maintain its Capital Facilities Plan related to Storm Water flood control facilities (both existing and future) and review and update the plan regularly.

LAND SLIDES: South Weber is in a river valley formed in ancient times as the Weber River cut through an alluvial fan deposited by the receding Lake

Bonneville which once covered the entire region. Steep banks formed on both sides of the river as it cut through the alluvial fan. The bluff on the south side runs the entire length of the city. Geologist have identified this area as a very high risk for potential landslides.¹ Ample evidence exist of both ancient and more recent slope failure along this bluff. It is important to analyze the feasibility of any development proposed on or near this bluff.

WETLANDS: There are several areas of wetlands and suspected wetlands within South Weber, most of which lies along the Weber River. These wetlands include sandbars, meadows, swamps, ditches, marshes, and low spots that are periodically wet. They usually have wet soil, water, and marshy vegetation for a period or year-round. Open space is also characteristic of wetlands.

All wetlands are considered sensitive lands. Therefore, any development occurring on suspected or verified wetlands are required to comply with the permitting process of the Army Corps of Engineers.

HIGH WIND: High winds blow consistently out of the Weber Canyon contributing to fugitive debris from the gravel pits. The design standards in high wind areas of the city must account for the amount and level of wind.

FIRE: The city is nearly surrounded by wildland, creating large areas of wildland/urban interface. This creates a high fire hazard requiring building codes to employ the wildland/urban interface standards. The city should encourage developers and residents to follow Utah state guidelines for hazard mitigation in the wildland-urban interface.

 STEEP SLOPES: Steep slopes are found along the south bench of the city, the foothill area of the Wasatch Mountains on the east side of the city, and at other locations throughout the city. These slopes should be considered fragile from a development standpoint and developers must comply with the Sensitive Lands Ordinance (Ord 10-14). Building roads and subdivisions within these areas can cause environmental damage, destabilize hillsides, and create a hillside scar/eyesore resulting from needed cuts and/or fills to make the property developable. Stripping the land of vegetation may significantly increase erosion and flooding if mitigation efforts are not applied. These areas are important habitat for wildlife, including high value deer winter range. These areas also represent a significant fire hazard to structures which might be tucked within the heavy vegetation located on or along steep slopes. These steep foothills provide an important view shed for residents and those traveling through. The mountains are a prominent feature of the landscape and any development or other impact will likely reduce the community's overall quality of life.

¹ Landslide Hazard Map by Mike Lowe, Davis County Geologist, 1989 Geologic Hazard Map by Bruce N. Kaliser, U.G.M.S., 1976

GRAVEL PITS: Two large gravel mining operations are located on the east side of South Weber. The Staker Parson pit adjacent to and west of US-89 and north of South Weber Drive, and the Geneva pit adjacent to and east of US-89 between the Weber River and Cornia Drive. These gravel mining operations create potential hazards due to the dust and sand that blows out of them as strong winds blow out of Weber Canyon. The dust can be hazardous to breathe and creates a nuisance as it is deposited in the residential neighborhoods west of the pits. The city should continue their collaboration with the operators to minimize the fugitive dust.

These mining operations have a limited lifespan due to depletion of the resource, although recycling of concrete and asphalt may extend the operations. Rehabilitating of steep slopes and disturbed soils and mitigating any remaining hazardous conditions is critical before their operations terminate.

There has been a considerable speculation that the pits might become recreational lakes when mining operations cease. Though an attractive idea, it is not feasible.²

I-84/US-89 HIGHWAYS: Two major highways traverse the city. Due to their proximity to homes and businesses, the transportation of various of goods and materials create the potential for accidents, spills, and hazardous material incidents. Both highways contribute to potential economic development in South Weber.

DAVIS & WEBER COUNTIES CANAL: The canal traverses the length of the city from east to west through residential neighborhoods, open lands, and hillside. The open nature of sections of the canal present potential danger if the water were to flood into the city or contribute to slope instability and slides. Deterioration of the canal may pose a hazard and lead to a canal break, like what occurred in Riverdale in 1999 along the same canal.

NOISE HAZARDS: Hill Air Force Base (HAFB) is located directly south of the city at the top of the bluff previously discussed. At times, aircraft flying over South Weber cause significantly increased levels of noise. In its Air Installation Compatible Use Zone (AICUZ) report, the Air Force designates specific zones where noise may cause a negative impact to the quality of life. These noise zones are produced by a computer model which takes many variables into account, including the types of aircraft, flight paths, frequency and time of flights. These noise zones are 65-70 Ldn, 70-75 Ldn, 75-80 Ldn, 80-85 Ldn and 85+ Ldn. Ldn is a unit of noise measurement roughly equivalent to decibels but with other weighted factors considered. The most recent official AICUZ report was published in 1993. A Department of Defense (DOD) contract updated the noise contours in 2006. With the recent arrival and operations of F-35 aircraft, a new AICUZ study is under development. Preliminary noise modeling indicates a dramatic

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² "Feasibility Study for the Parsons Pit ASR and Recreation Facility", September 2014, prepared for Weber Basin Water Conservancy District by Bowen Collins & Associates, Inc.

reduction in the noise impact to South Weber. This is not a result of a reduction in actual aircraft noise, but due to the use of a new computer model. The F-35s are noisier than the F-16 previously stationed at the base. Despite the initial results, feedback from residents indicate an increase in aircraft noise since the arrival of the F-35.

This creates a dilemma for the city. The noise zone has significantly affected land use planning for the past 40 years. Previous studies indicate a major portion of the city lay within the 75 Ldn noise contour, the threshold noise zone for restricting land uses. If the preliminary noise modeling is adopted as part of the Official AICUZ report, it will show essentially no area in the city is negatively impacted by noise from HAFB aircraft. Yet, during the mid-1990s, the State of Utah purchased easements on most of the properties within the 75 Ldn noise zone which significantly limits development on those properties. These easements will remain if place even if the preliminary noise modeling becomes official and the modeled noise impact to South Weber is largely eliminated. These easements will continue to affect land use planning, much more so than the modeled noise zones.

As technology advances, it's anticipated the type of aircraft stationed at HAFB will change as the current aircraft are phased out. The recommended course of action is to continue to utilize the noise zones that are currently adopted and upon which our historical land use planning has relied. This will protect the residents of South Weber from undue noise impacts and will help support the mission of HAFB, a very important part of the local economy. It is recommended that no residential development be allowed within the 75+ Ldn noise zone as currently adopted even should the noise zones officially change in the future.

ACCIDENT POTENTIAL: The same AICUZ study discussed above designates "Crash Zones" and "Accident Potential Zones" within the city limits. The Crash Zone is the area immediately off the north end of the runway. The Accident Potential Zones (APZ) extend northward along the flight path. The APZ 1, adjacent to the Crash Zone on the north end of Hill's runway, overlays the very west end of South Weber.

Careful consideration should be given to any development proposals in this area. Residential development in this area should be prohibited. Agriculture and open space are encouraged in these zones as much as possible.

HILL AIR FORCE BASE ENVIRONMENTAL IMPACT: Isolated areas of shallow groundwater and surface water in the southwest portion of South Weber are contaminated with low levels of various chemicals from former activities at HAFB. The areas affected are known as Operable Units (OUs) 1, 2, and 4, and are shown on plume maps provided from HAFB.

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Since the early 1990s, the area has been closely monitored as part of the federal 375 Superfund (or CERCLA) program. HAFB continuously monitors OUS 1, 2, and 4 through 376 377 remediations technology. 378 Since many contaminants evaporate easily, the chemicals can move up into basements 379 and other overlying structures in the affected areas. Drinking water is not 380 contaminated. 381 382 Areas of known contamination are identified using plume maps (See Sensitive Lands 383 Map #5). When using these maps, it is important to note that plume boundaries are 384 inexact and are based on available data. The plume images illustrate the maximum 385 extent of groundwater contamination that is above the clean-up level imposed by the 386 regulatory Superfund process for the most widespread contaminant. 387 388 Planners, developers, property owners, and residents can obtain additional information 389 390 from the following: 391 HAFB Restoration Advisory Board, www.hillrab.org 392 HAFB Environmental Restoration Branch, (801) 777-6919 393 State of Utah, Department of Environmental Quality, (801) 536-4100 394 395 Development in the area of contamination should be conducted in a manner that 396 397 minimizes chemical exposure. Building requirements could include prohibiting 398

Development in the area of contamination should be conducted in a manner that minimizes chemical exposure. Building requirements could include prohibiting basements, requiring field drains, adding vapor removal systems, etc. Builders should be aware of alternate building standards to mitigate potential hazards from vapor or ground water contaminates. Those living or planning to live above or near the areas of contamination need to familiarize themselves with this information, be aware of possible issues and associated health problems, and be accountable for their own health and safety after studying all the available records.

SECTION 3: LAND USE GOALS AND PROJECTIONS

This section discusses the various recognized major land use categories and other important factors that may affect the future of South Weber. Citizen recommendations and sound planning principles are integrated with physical and cultural constraints to project the most beneficial uses for the community. In most cases, these recommendations are general in nature and will be subject to refinement by the city as proposed changes in land use or zoning are made.

Projected Land Use Map #1 shows specific locations and information concerning projected land uses. Please note, there is no date at which time these projections should be realized. Many variables make it difficult to predict future use.

(See Projected Land Use Map #1 for more detail on the recommendations of this Section.)

AGRICULTURE, RURAL CHARACTER AND OPEN SPACE:

Agriculture is still important to the community, but perhaps in a different way than it was historically. Agriculture will always be a welcome part of the community. If agricultural use significantly declines, other means must be used to preserve open space to provide the rural feel to the community. The city should take measures to protect existing agricultural practices by not enacting restrictions on its use due to encroaching residential uses.

A goal of the city and community is to keep the rural feel of South Weber. One challenge with this is the remaining agricultural lands are privately owned. A landowner's prerogative may differ with the community's goal. In South Weber and surrounding areas, high land values deter agricultural uses. Children and grandchildren of agriculture-based families are primarily seeking careers outside of agriculture. As a result, aging farm owners have no one to take over farm operations upon retirement. It is difficult to preserve farmland except by extraordinary means, such as government purchase of the agricultural lands for preservation purposes. This is not a realistic option to preserve farmland in South Weber. The city should examine creating incentives for landowners/developers to preserve key pieces of open space to preserve the desired rural feel of the community.

Natural open space is also an important asset to the community. For the purposes of this plan, open space is defined as undeveloped land with few or no structures and allows residents the ability to move about or view large outdoor areas, to experience nature, to recreate in a safe and peaceful outdoor setting, or which can be used for organized recreational activities. (See Recreation Section for more on this subject). Some of the valued open spaces within South Weber are the Weber River corridor, wooded and open areas along I-84, the steep hillsides above and below the Davis and

Weber Canal, and the steep and wooded hillsides on the east side of the city adjacent to forest lands.

Since it is beyond the city's resources to purchase property to maintain a rural character or preserve open space, other methods should be used. The city should make every effort not to interfere with, or allow adjacent land uses to inhibit, ongoing agricultural pursuits and should consider annexing hillside property adjacent to current city boundaries and consider incentives to develop properties with large amounts of open space, specifically available for public use.

RESIDENTIAL:

The existing residential development trend in South Weber is largely single-family units. In recent years the city has seen a few multi-family developments built. This trend of mostly single-family residential development on moderate size lots is an acceptable and desirable trend to maintain, provided that some areas of open space are preserved. It is advantageous to encourage variety in lot size and housing types to allow the city to accommodate residents of all ages, lifestyles, and income levels.

 Multi-family residential areas should be spread out as much as practical to minimize any associated impacts in any given area. Multi-family residential areas should be located where they have direct access to collector or arterial roads. These multi-family residential areas could be acceptable if adequate protections or buffers to nearby lower density housing are included in the development.

It is important to reserve adequate space for moderate income housing which in the current market will take the form of multi-family residential areas (See most recently adopted Moderate Income Housing Plan on City website).

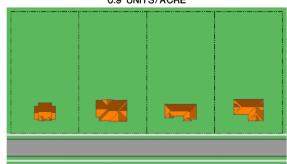
The following are graphical representations of the current densities allowed in residential zones. For comparison purposes, each block of land represented in all the graphics is 5 acres.

480 481 1. Very Low Density allows 0.90 dwelling units per gross acre³ or less.

2. Low Density allows 0.91 to 1.45 dwelling units per gross acre.

3. Low-Moderate Density allows 1.46 to 1.85 dwelling units per gross

VERY LOW DENSITY RESIDENTIAL (AGRICULTURAL ZONE) 0.9 UNITS/ACRE



LOW DENSITY RESIDENTIAL (R-L) 1.45 UNITS/ACRE

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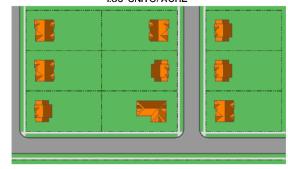
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LOW MODERATE DENSITY RESIDENTIAL 1.85 UNITS/ACRE

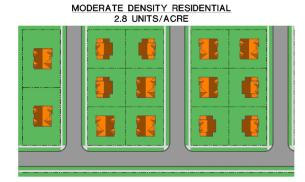
acre.



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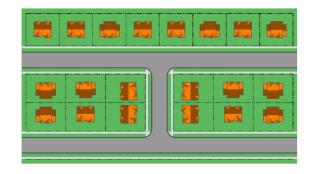
> ³ Gross acreage is defined as all property within a defined area including lots, streets, parking areas, open space, and recreational uses. For the purposes of calculating new development densities, all area within the development boundaries will be included.

4. Moderate Density allows 1.86 to 2.8 dwelling units per gross acre.



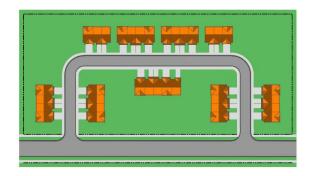
5. Residential Patio allows 2.81 to 4.0 dwelling units per gross acre.





6. Multi-Family allows 4.1 to 7.0 dwelling units per gross acre.

MULTI-FAMILY RESIDENTIAL (7 UNITS/ACRE) 35 TOWNHOMES WITH SMALLER PRIVATE STREETS



These dwelling densities have been incorporated into the color-coded Projected Land Use Map (Map #2). These recommended densities are intended as a guide for the given colored area. Zoning requests or development approval requests for lower densities than that recommended are always acceptable in terms of their density. Densities

greater than those contained on the Projected Land Use Map may be granted in exchange for such amenities as trails, buffers, etc. as deemed in the best interest of the city. The Zoning Ordinance has been structured so that a specific residential zone corresponds with each of the density categories and the maximum density allowed within that zone falls within the range described above.

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MODERATE INCOME HOUSING:

See the most recently adopted South Weber Moderate Income Housing Plan on the City website at www.southwebercity.com.

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INDUSTRIAL:

Current industrial uses are limited to gravel pits, a few areas near the gravel pits, and a few businesses scattered throughout the community. As previously noted, the mining operations have some negative impacts to the community. We also acknowledge that the pits also provide a substantial monetary benefit to the community and that resources extracted by the gravel pits are important to the health and growth of the

area in and around South Weber.

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It is recommended the industrial area currently located on Cornia Drive be designated as such and expanded to both sides of the road.

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COMMERCIAL:

Existing commercial developments are limited to a few businesses near the South Weber Drive/US-89 interchange. Previous businesses in the center of town are out of business.

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536 For the convenience to residents and the financial health of the city, it is recommended that appropriate commercial development is encouraged. The area in the vicinity of the 537 US-89/South Weber Drive interchange is the primary area designated for commercial 538 development, thus limiting commercial impacts to residents of the area. The city should 539 protect the land near the interchange for future commercial developments. The city has 540 designated all the land shown on the Projected Land Use Map in the vicinity of the US-541 89/South Weber Drive interchange as Commercial Highway zone to encourage 542 commercial development there. All retail type and uses that provide locally needed 543 goods and services should be encouraged.

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Other commercial development should be supported in the vicinity of the I-84/Old Fort Road interchange. Development of this area should be done in a manner that does not negatively impact surrounding neighborhoods.

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- 550 Care should be given to any commercial development adjacent to a residential or
- planned residential area. A buffer between the two land uses which reduces the
- negative impacts of the commercial development is strongly encouraged.
- Design standards for commercial development exist to ensure compatibility and a sense
- of community among various potential commercial enterprises.

RECREATION:

- South Weber city currently maintains recreational facilities at the following areas: Byram
- Estates Holding Pond, Canyon Meadows, Cedar Cove, Central Park, Cherry Farms,
- Nathan Tyler Loock Memorial, and the Posse Grounds. The city also has several grassed
- detention basins that function as park space.

Additional development of recreational spaces should be included in budgets and parks improvement plans, before new parks are developed. The city should continue to use grassed detention basins as park space as they are created with additional development

565 development.

The presence of the Weber River on the north boundary of the city presents an opportunity for a river recreation corridor reaching into Weber County. The Wasatch National Forest to the east of town presents abundant recreation possibilities which are important to residents of South Weber and many others.

The Trails Foundation of Northern Utah, a private non-profit organization, has been very active in securing access rights and in constructing the Weber River Parkway Trail. South Weber should work closely with them and others in securing additional access, extending the trail, and improving and maintaining existing facilities. The river corridor should be protected as an important recreational resource in South Weber and as valuable wildlife habitat.

As development along the east bench area occurs, the city should ensure that public has access to the National Forest. The forest provides hunting, hiking, mountain biking, and nature appreciation opportunities different from other recreation sites. It is critical to maintain access to these public lands.

South Weber can become a more bicycle friendly community. The city should consider areas to create bicycle lanes. The possibility of a bicycle path along the Davis & Weber Canal should be explored.

Improved access to Cherry Farms Park should be accomplished via a pedestrian bridge across the canal connecting the 2020 East holding pond to Cherry Farms Park.

The Projected Land Use Map (Map #1) shows recommended locations for recreational use due to existing or projected residential growth in the area. There may be other areas suitable for recreational uses which are not designated on the map. Designation

594 595 596	of a property in the recreational category is not meant to limit the use of the property exclusively to recreational use but is indicative of a recreational resource to protect.
597	INSTITUTIONAL:
598 599 600 601 602 603	The only current institutional uses in South Weber are schools and churches. South Weber Elementary School and Highmark Charter School are the only schools in the community. The city should assist Davis School District in locating any future school sites. This will assure the most advantageous site for both the District and the city. The city should be open to the development of additional church sites.

SECTION 4: TRANSPORTATION

This section outlines the existing state of the transportation system and provides recommendations to improve safety while meeting the demands of future growth. This plan does not attempt to provide exact locations of every local or residential access street in the city, but does look at all critical transportation routes, specifically concentrating on those streets the city is the steward of. Streets currently stubbed are shown with an intended connecting location, thus informing any future developers the city's intent for connecting streets (See Vehicle Transportation Map #5). In order to encourage connectivity between developments, cul-de-sacs or turnarounds are only considered if topography or other constraints prohibit the connection to a thru street. Temporary turnarounds must be provided at all stubbed street locations where a thru street is eventually planned.

It is important that major transportation routes through South Weber are protected from unnecessary traffic motion. Issues arise when too many driveways are allowed access directly onto a street, resulting in slower traffic as vehicles maneuver in and out of driveways. To reduce this concern and to preserve the full functionality of major transportation routes, the number of direct access driveways should be limited to as few as reasonably possible.

It is also important that public streets within the city be maintained in a reasonable and acceptable condition. To this end, all new roads developed in South Weber are public streets. Private streets are strongly discouraged. Some leeway is allowed in the design of public roads within planned unit developments, to allow more ingenuity in providing public improvements. This can be done in how park strips and foot traffic are handled.

(See Vehicle Transportation Map #2 for more detail on the recommendations of this Section.)

US-89 (Highway 89):

The State is in the beginning stages of a major upgrade of US-89 that will turn it into a limited access expressway. The projects northern terminus is the US-89/I-84 interchange. The city fully supports this project, though it will create some known issues that affect South Weber. It is critical that direct access from South Weber Drive onto US-89 is maintained for both north and south directions. As US-89 transitions from a limited access facility to a restricted access highway in South Weber, it will likely create an increase in backup of northbound traffic. Currently, traffic congestion on US-89 is somewhat spread out along the route south of South Weber due to the traffic lights found between South Weber and Farmington, though northbound congestion sometimes occurs in South Weber when cars stop at the traffic lights in Uintah city.

The city strongly encourages UDOT to consider solutions to the increasing traffic near the US-89/I-84 interchange, anticipating additional slowdowns along US-89 once the expressway project is completed.

The US-89 project creates an opportunity to install an underpass for the continuation of the Weber River Parkway Trail/Bonneville Shoreline Trail (BST). This is critical to the extension of the Weber River Parkway Trail to the mouth of Weber Canyon, thus connecting the BST in Davis County with that in Weber County. The city strongly supports an underpass and should continue to encourage its completion in every possible way.

1900 EAST STREET:

1900 East Street is an extremely important collector road. It has a serious safety hazard at approximately 7550 South. Here it traverses a steep bluff which reduces sight distance at the intersection with 7600 South and encourages traffic to speed as cars travel north down the hill. It should be a priority to evaluate the possibility to mitigate this safety hazard.

SOUTH WEBER DRIVE (State Route 60):

South Weber Drive, a State controlled road, is an arterial street which serves as the transportation backbone of the community. It is important to note that numerous homes front the road somewhat reducing its effectiveness as an artery. It is anticipated the road will need to be widened from the current 66-foot right-of-way (in many locations). The city should continue its current policy of requiring curb and gutter of all new development along this road. Widening of the road should include enough room to add bike lanes. The road is wide enough to add bike lanes in the eastern part of the city. The city should pursue adding these lanes. Access to this road should be limited as much as possible to protect its arterial status and usage. This should be done in conjunction with UDOT standards.

Analysis indicates traffic signals will eventually be needed at the intersections of South Weber Drive with 1900 East and 2100 East. The city should encourage UDOT to install traffic lights at these locations as soon as traffic warrants them.

OLD FORT ROAD:

Old Fort Road is intended to be a minor collector road with limited access. Currently, the first phase of the road is constructed on the west end which runs eastward from 475 East, utilizing the old alignment of 6650 South past the Posse Grounds. This road will eventually continue eastward through farmland near the freeway. It is believed this new roadway will provide increased opportunity for commercial development near the I-84 interchange by establishing direct access to that site from the interchange.

7600 SOUTH STREET / 1550 EAST STREET:

A high priority road project should be to connect (plat and construct) the remaining portion of 7600 South. Presently, this is not dedicated as a public right-of-way (approx. 250 ft.) and connection will make this a through street. This should be developed with standard street improvements and a 60 ft. right-of-way. This road is necessary to provide a more direct and much safer route to the elementary school, as well the as central part of the city and South Weber Drive.

6650 SOUTH STREET / 475 EAST STREET:

6650 South is a very narrow street with houses fronting it, some of which were built extremely close the edge of the asphalt, which would not happen if these houses were constructed today. A temporary dead-end exists at the west end of the houses fronting it. As properties north of 6650 South continue to develop an alternate east/west route (already begun) should be established to take all but local traffic off this substandard road. Only minimal widening and improvement of the road should occur between 475 East and South Weber Drive due to feasibility challenges.

475 East Street is the main route from South Weber Drive to I-84. As development of the west end of town occurs, it is important that most of the traffic in that area find an alternative route to 475 East Street. The development of Old Fort Road to the east and the eventual extension of Old Maple Road to the west are steps to accomplishing this goal.

VIEW DRIVE:

View Drive currently dead ends on its east end at approximately 2370 East. To facilitate better traffic flow in the area, this road should connect through to 7800 South. This should be done by developers as adjacent properties are developed. Due to the

narrowness of 7800 South, it is important that strong consideration be given to the

public's safety as road connections and improvements are made to the streets in this area.

SECTION 5: ACTIVE TRANSPORTATION

A recent survey by Utah State University on recreational activities and programs indicates trails are the number one priority of South Weber residents. In order to promote the health and general welfare of the citizens of South Weber, it is the intent of the city to develop a network of non-motorized trails throughout the community. These trails should be readily accessible to all residents and others so much as possible with trailheads and access points located throughout the city.

Trails should provide a variety of walking, jogging, running, biking and equestrian experiences by utilizing different widths, surface material, and degree of difficulty. Trails should generally be off-street and not sidewalks in the street right-of-way. There may be locations where trails and sidewalks are concurrent for a short distance where other options are not practical. Where potential trails cross private property, the city should work with landowners to protect property rights and provide incentives to allow the trail to be established on their land. Specific trail recommendations follow.

(See Active Transportation and Parks Map #3 for more detail on the recommendations of this Section.)

BONNEVILLE SHORELINE TRAIL:

The Bonneville Shoreline Trail (BST) is a regional trail based along the high-water level of ancient Lake Bonneville conceptually traversing the entire Wasatch Front and extending into Cache County. A portion of this trail runs along the foothills east of the city at approximately 5,200 ft. elevation. Though most of the trail is outside of city boundaries, it is a great asset to the residents of South Weber. The city should collaborate with and encourage Davis County and other stakeholders to complete the trail.

This trail should be approximately 4 ft. in width and have a natural surface. Special care to reduce impacts and keep grades manageable will need to be taken when crossing Corbet Creek and other ravines. It is encouraged that the trail be located above the Weber Basin Job Corps. This trail needs to transition from the 5,200 ft. level to the proposed Weber Canyon Trailhead just above river level at the mouth of the canyon. This trailhead will support and provide cross access to the proposed Canal and Weber River Parkway Trails.

WEBER RIVER PARKWAY TRAIL:

The proposed Weber River Parkway Trail is an extension of an existing trail in Riverdale and South Weber currently terminating at Cottonwood Drive. In the Cottonwood Drive area, the trail will run between Cottonwood and I-84 due to the existing residential lots that back onto the river. From the bend where Cottonwood Drive crosses the river, the proposed trail will run along the south bank of the river between the river and I-84.

Multiple property owners hold the land where the trail is proposed, including UDOT, the Utah Division of Natural Resources, Trails Foundation of Northern Utah, and private owners. The city should collaborate with other interested parties in securing easements or rights-of-way for the proposed trail. Due to the regional nature of this trail, it is recommended an entity such as the Trails Foundation of Northern Utah be responsible for management and maintenance of the trail. South Weber and other affected cities should participate to some proportionate level in the maintenance costs.

It is recommended that the South Weber section of the trail be approximately 10 ft. wide with a compacted granular surface, with possible consideration to paving the trail at some point in the future.

Pedestrian access from the Canyon Drive Trailhead at Canyon Drive and 1325 East across I-84 to the Weber River Parkway should be a high priority trail improvement.

CANAL TRAIL:

The Canal Trail is proposed to run adjacent to or on top of the Davis and Weber Counties Canal running the length of the city on the south side. The city should seek an agreement with the Davis and Weber Counties Canal Company and any private property owners along the route to allow public access and development of the trail. Safety precautions should be used in designing a trail along open portions of the canal. The city should also encourage Riverdale City officials to continue this trail in their community.

This trail should be developed partly as natural surface trail and partly as a paved trail utilizing the existing maintenance road along the canal or directly on top of the piped sections. This trail should be paved to at least 10 ft. in width where it passes through residential areas from 2700 East to approximately 1550 East. The rest of the trail east of US-89 and west of 1550 East should be graded dirt with some possible surface stabilization where necessary.

VIEW DRIVE TRAIL:

This new trail is proposed to extend from View Drive to South Weber Drive near the west side of the Highmark charter school property. This will better facilitate pedestrian access from the south to the school and commercial services in the area.

OLD FORT TRAIL:

This trail is intended to be a 10 ft. wide paved trail running from approximately 1200 East to near the west end of the city along the south side of I-84. Special attention to

802	safety is warranted at the trail crossing of Old Fort Road. The stewardship of this trail
803	should rest with the city. It is anticipated that developers of adjacent property will
804	construct this trail. As developments are proposed, the city should ensure that a
805	continuous trail is established with a consistent width and surface material.

SOUTH HILLSIDE TRAIL:

This proposed trail is intended to begin at the Petersen Trailhead on the west, run 808 south across the Canal Trail, turn eastward on the hillside, and run to the Pea Vinery 809 Trailhead near 1900 East. It will continue to the west side of US-89 to connect with a 810 trail from Layton. 811

812 813

OTHER TRAILS:

If the Staker-Parson Gravel Pit closes and becomes open to development, it is 814 recommended that a trail be developed through the property connecting 7400 South to 815

the commercial area at the intersection on South Weber Drive and 2700 East. 816

The city should consider developing trails and/or bicycle lanes to connect its various 818 parks. 819

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SECTION 6: ANNEXATION POLICY PLAN

This section is set forth to comply with Section 10-2-400 Utah Code Annotated. This section generally identifies areas the city may consider for annexation at some point in the future and defines the criteria that will guide the city's decision to grant or deny future annexation petitions.

(See Annexation Map #4 for more detail on the recommendations of this Section.)

CHARACTER OF THE COMMUNITY:

South Weber is a community to some extent isolated from the communities surrounding it. This isolation is due to its geographic location in the Weber River drainage basin, the Weber River and I-84 to the north, high bluffs to the south, the Wasatch Mountains to the east, and a narrowing band of land between the freeway and the bluff to the west. This isolation fosters cohesiveness to the community which promotes a safe, neighborly environment.

The city was founded on an agricultural economy. Agriculture is a diminishing land use but remains an important factor in the character of South Weber. There is an emerging commercial center near the intersection of South Weber Drive and US-89 and a planned future commercial center near the I-84 interchange. If build-out projections are accurate, South Weber will always be a small city. With careful planning, the city will retain its charm and rural character.

NEED FOR MUNICIPAL SERVICES IN UNDEVELOPED UNINCORPORATED AREAS:

The areas considered for annexation are illustrated on Annexation Area Map (Map #4).

If annexed to South Weber, these lands would likely accommodate some type of

development requiring full municipal services and possibly those from Weber Basin

Water Conservancy District, South Weber Irrigation District, and Davis School District.

Infrastructure expansion (i.e. water, sewer, and storm drain systems) could be

extended into these areas on an as needed basis.

Financing for infrastructure expansion would primarily be carried by developers of these properties. There may be the need for the city to participate in the financing some facilities to improve service to existing development. These costs will be met through various means. The city may choose to use general funds, impact fees, special improvement districts, bonding, or other types of funding.

There are no existing developed areas within the expansion area, so adequacy or purchase of existing service systems is not an issue.

TAX CONSEQUENCES OF ANNEXATIONS:

It is well known that property taxes from residential properties generally do not cover the full costs of services provided to those residents. If the development in these areas was limited to residential use, the annexation and development of these properties would result in an increase in the city's financial burden for the required services. To help defray the increased tax burden, some of the proposed expansion area may be appropriately developed as a mix of commercial and residential uses.

It is anticipated that development of planned commercial areas within the city will produce enough tax revenues to offset remaining deficiencies in tax revenue from existing and potential future residential properties. The consequences of annexation of expansion areas, when considered alone, will increase the tax burden of all city residences. But, when considered with potential commercial development, the entire city should receive either a reduction in tax burden or an increase in quality and amount of services from the city.

INTEREST OF ALL AFFECTED ENTITIES:

Prior to adoption of this section of the South Weber General Plan, discussions were held with representatives of Davis County, Uintah City and Layton City. The Davis School District likely has interest in residential development as it relates to an increase in student population. The Central Weber Sewer District may be impacted due to a possible increased sewage volume from South Weber. Some of these areas may also require services of the Weber Basin Water Conservancy District.

 All affected entities as defined in the Utah Code Annotated, Section 10-2-401(1)(a) may review the proposed annexation policy plan or any amendments thereto and may submit oral or written comments and recommendations to the city. The city shall address any comments made by affected entities prior to adoption.

URBAN DEVELOPMENT EXCLUDED FROM EXPANSION AREA:

The Utah State Code Annotated, Section 10-2-401.5 encourages all urban development within proximity of a city's boundary to be included in that city's expansion area. There are no areas of urban development within proximity to South Weber's boundary that are not already within an existing city except for that found on HAFB. Land within HAFB is not under the jurisdiction of South Weber even if it were within the city limits; therefore, none of that urban development was included in the expansion area.

